City of Jacksonville January 18, 2023
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CITY OF JACKSONVILLE

COMMUNITY REDEVELOPMENT AGENCY

BOARD MEETING

Proceedings held on Wednesday, January 18, 2023, commencing at 2:10 p.m., Jacksonville Public/Main Library, Multipurpose Room, 303 North Laura Street, Jacksonville, Florida, before Diane M. Tropia, FPR, a Notary Public in and for the State of Florida at Large.

BOARD MEMBERS PRESENT:

CAROL WORSHAM, Chair.
JIM CITRANO, Vice Chair.
GEORGE SAOUD, Board Member.
OLIVER BARAKAT, Board Member.
CRAIG GIBBS, Board Member
BRAXTON GILLAM, Board Member.

ALSO PRESENT:

LORI BOYER, Chief Executive Officer. GUY PAROLA, DIA, Operations Manager. STEVE KELLEY, DIA, Director of Development. ANTONIO POSEY, DIA, Project Manager. INA MEZINI, Strategic Initiatives Coordinator. JOHN SAWYER, Office of General Counsel.

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BOARD MEMBER GILLAM: Braxton Gillam,
 board member.

BOARD MEMBER CITRANO: Jim Citrano, board member.

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THE CHAIRWOMAN: Carol Worsham, board member.

BOARD MEMBER GIBBS: Craig Gibbs, board member.

BOARD MEMBER SAOUD: George Saoud, board member.

MR. KELLEY: Steve Kelley, DIA staff.
MR. POSEY: Antonio Posey, DIA staff.
THE CHAIRWOMAN: Ina, our invaluable

MS. MEZINI: Ina Mezini, DIA staff.

THE CHAIRWOMAN: Before we get started, I'd like to welcome Mr. Saoud to the board.

Welcome. We're so glad to have you as a new board member. I know that you'll be a valuable member to us.

If you would like to give us a little introduction about yourself, we'd love to have that.

BOARD MEMBER SAOUD: Thank you so much. My name is George Saoud. I've been a Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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PROCEEDINGS

January 18, 2023

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2:10 p.m.

THE CHAIRWOMAN: Good afternoon.
I'll call the January 18th, 2023, meeting
of the Downtown Investment Authority to order.

And I'd like to thank everyone for their patience. Our committee meeting ran a little long.

And I think we're about to get maybe a flag on the screen so we could say the Pledge. We'll wait one second.

Here we go. Please stand.

(Recitation of the Pledge of Allegiance.)

THE CHAIRWOMAN: Thank you.

Since this is a Zoom meeting -- and for the record, I'd like to go ahead and ask everyone at the head table to introduce themselves, starting with Mr. Sawyer.

MR. SAWYER: John Sawyer, Office of General Counsel.

MS. JAMES: Wanda James Crowley, (inaudible).

MS. BOYER: Lori Boyer, CEO.

BOARD MEMBER BARAKAT: Oliver Barakat,

board member.

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lawyer for, gosh, nearly 20 years, and I've delved into downtown ownership and business --small business ownership, and I just grew up here. I love the city, downtown. And when this opportunity came up, I just was so excited and so grateful for the support of the board and of Ms. Boyer and the staff and of City Council, so I'm just really happy to be here.

Thank you.

THE CHAIRWOMAN: Well, we look forward to having you and welcome your participation.

Before we move on, do we have public comment?

MS. MEZINI: Yes. First up is Barbara Gubbin.

(Audience member approaches the podium.) AUDIENCE MEMBER: Good afternoon.

Is this on?

Good afternoon.

My name is Barbara Gubbin. I'm here to speak on behalf of the Sierra Club of Northeast Florida, a member of the Riverfront Parks Now Coalition, regarding Resolution 2023-01-02.

The Sierra Club joined the Riverfront

Parks Now Coalition to advocate for greenspace,

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Page 1 to 4 of 37 01/30/2023 06:17:49 AM

parks accessible to all Jacksonville residents,
 and for a riverfront with a destination park
 that was developed with a recognition that our
 climate is changing and we need to emphasize
 resiliency in that development.

The Sierra Club is concerned at the lack of public input and involvement in decisions being made with this resolution on what we understood to be the Shipyards West Park. We have recently learned about a 50-space parking garage, a multistory building to be a ticket office, a museum, and possibly more, an extension of Catherine Street, and a broad section along the Bay Street side of the park, which is reserved for unspecified development, presumably meaning building structures.

What happened to involving the community and what they want this area to look like? Indeed, what is happening to the greenspace and the park, which seems to be shrinking on a regular basis.

We are not opposed to some structures; bathrooms, for example. However, we understand a firm has been hired to design the park, and to do so, taking into consideration the USS

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essentially, what was asked for -- and many
board members agreed -- that there should be
flexibility in carrying out the park design
elements.

I reviewed the revision to the term sheet, and it appears that some of that was granted, so thank you for hearing us.

In last week's meeting, we did learn some new information, that there are not one, but two proposed parking lots, and that either could have a food hall above it or a park or something else, and it could be the same or different from the 2- or 3-story structure requested by the veterans museum folks.

So, you know, to play off of what Barbara said, I think that process and the public understanding, the decision-making process and the timeline for that and -- is really important.

So that is really kind of my question. I think -- for example, is there a steering committee for each park? And, if so, who are they? And how are they selected? It would be reasonable to assume that there is one, but let's tell people about it.

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1 Orleck.

We ask that the DIA take no action today on the resolution, allow Agency Landscape + Planning to do its work, and emphasize park space to be the priority, and allow the community to provide input.

We should all know what is planned for the area set aside on Bay Street, on parking, on the various structures being proposed before the entire riverfront is built out, contrary to what many of us believe is what our communities want -- what our community wants, which is greenspace, a destination park on the riverfront.

Thank you for your attention.

THE CHAIRWOMAN: Thank you.

MS. MEZINI: Next is Nancy Powell.

(Audience member approaches the podium.)

19 AUDIENCE MEMBER: Hi. Nancy Powell.

I'm the executive director of Scenic

21 Jacksonville and the chair of the Riverfront

22 Parks Now Coalition.

I spoke last week at the meeting, so I don't need to repeat those comments here. I think everybody here was there. But,

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What is the timeline for design? I'm
 assuming we'll hear some of that at the
 February 8th meeting as far as the Shipyards
 go.
 What points in the process does the publication

What points in the process does the public have a say? And then what happens when there are amenity tradeoffs? For example, if structured parking is recommended, but then it costs a lot and other amenities have to be reduced, you know, how do those decisions get made?

What are [sic] the role of the DIA board, the DDRB, the City Council? I think it would just be helpful for somebody to delineate that.

Riverfront Parks Now has advocated from the beginning that this be a community-driven effort, and we aspire to be inclusive, interactive, and reflective of the future users of the parks, so we want what the public wants.

And as an aside, the conservancy that is being led by Barbara Goodman has requested a seat at the table and intends to insist [sic] with this effort once the Friends of the Park agreement is signed, which it is not yet.

So thank you very much.

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1 THE CHAIRWOMAN: Thank you.

2 MS. MEZINI: No additional public comment.

THE CHAIRWOMAN: All right. With no

4 additional public comments, we'll move on to

5 the Community Redevelopment Agency meeting.

The first order of business is the

December 21, 2022, Redevelopment Agency meeting

8 minutes. Has everyone had a chance to review

9 them? If so, I will look for a motion to

10 approve.

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BOARD MEMBER GILLAM: Move to approve.

12 BOARD MEMBER CITRANO: Second.

THE CHAIRWOMAN: Moved and seconded.

All those in favor of the minute [sic]

15 meetings being approved, signify by saying aye.

BOARD MEMBERS: Aye.

17 THE CHAIRWOMAN: That motion passes

18 unanimously.

Secondly, we have the consent agenda. The

20 only item on the consent agenda is Resolution

21 2023-01-01, which is the first tab in your

22 book, which is the resolution that we just

23 finished with our Finance and Budget Committee

24 that came through as a unanimous approval.

So, with that, unless -- I'd look for a

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motion to approve the consent agenda.

BOARD MEMBER CITRANO: Move to approve.

3 BOARD MEMBER GILLAM: Second.

4 THE CHAIRWOMAN: All in favor, signify by

5 saying aye.

6 BOARD MEMBERS: Aye.

THE CHAIRWOMAN: All right. We're now

moving on to Resolution 2023-01-02, the USS

9 Orleck. I'd like to start by turning it over

10 to the staff to start that discussion.

11 Thank you.

12 MS. BOYER: Thank you, Madam Chair.

Many of you attended the committee

14 meetings, the Strategic Implementation

15 Committee meeting, which recommended an

16 amendment to the term sheet. But for the

17 benefit of anyone online or in the room who was

18 not there, Resolution 2023-01-02 is

19 recommending a development agreement with the

20 Jacksonville Historic Naval Ship Association,

21 who is the owner of the USS Orleck, that would

22 authorize a license agreement for them to

23 relocate the ship to Pier One in Shipyards

24 West, and for them to have temporary rights to

25 park on a portion of Shipyards West and to

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1 bring in a temporary building to serve as a

restroom and as a quest services building for

3 visitors to the Orleck, during which time the

4 City would complete construction of Catherine

5 Street -- that's already an approved CIP

project -- and the City would proceed with

7 design of the Shipyards West Park.

And during that process, they would have

9 the temporary right -- at the point in time

10 that the new facilities within the park are

11 constructed, all of these temporary facilities

12 would be removed. That right would terminate.

And if you look on the term sheet, one of the modifications that Strategic Implementation

15 recommended is on Page 3 of -- no, Page 5 of 7

16 of the resolution, and it now references a

17 future license, lease or operating agreement,

18 saying, "Upon completion of design of the

19 future restroom ticketing facility by Agency

20 Landscape and Design, DIA, and the Jacksonville

21 Historic Naval Ship Association will mutually

22 agree upon the operating responsibilities and

23 use of the building by JHNSA and bring the

24 terms of such agreement back to the DIA board

25 for approval. Such agreement would become

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effective upon completion of the permanent

2 facility and its availability for public use."

3 So since we don't even know what the

4 building might be now, I think the best thing

5 is just to agree that we will come back with

6 the terms of that operating agreement, whether

7 that building is operated in its entirety by

8 the conservancy or whether volunteers from the

9 ship group or from the fire museum staff the

10 building. I mean, it's just premature to try

11 and make any decision about that at this point

12 when we don't know what it is.

The other changes that were made in the resolution relate to requests of the board not

15 to make a firm commitment with respect to 50

16 parking spaces in the western half of Shipyards

17 West Park. And so what you see now on Page 4

18 of 7 of the term sheet is, it says, "Subject to

19 design thereof by Agency Landscape and Design

20 and if feasible and consistent with other park

21 design objectives, within the western half the

22 City will provide approximately 50 spaces."

And then again over on Page 7 of 7, there is the red line language you see, talks about,

25 "Any improvements shall be consistent with the

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3 of 16 sheets Page 9 to 12 of 37 01/30/2023 06:17:49 AM

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2 And just for the benefit of those in the 3 audience who spoke, as well as the board, when the Kids Kampus grant relocation was approved 4 5 by the board, before this was bid for design, 6 there was -- the 9-acre deed restriction was 7 moved to a portion of Shipyards West, and it 8 expressly indicated that the historic naval ship museum and the fire museum were going to 9 10 be in that park and allowed the facilities of it because that was part of that original 11 12 agreement with the State. 13

In addition to that, the entire Shipyards West is greater than nine acres, and there was a portion of it that the restriction was not on, was considered CRA property, not part of the City CIP project, and that property could -- from our -- was unrestricted. It could be developed, but it could also be developed as supporting commercial facilities for the park.

So the discussion has been, food hall, restaurant-type facility that would provide a benefit to the park, but would be a commercial facility within the CRA property, not within

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the City-restricted park property. 1

So what you also see is additional language here about, rather than directing that there be 50 spaces, we will request that they

5 evaluate and incorporate into the design, if

feasible and consistent with other park design 6 7

objectives, approximately 50 spaces.

So those changes were made in response to comments and recommendations -- an actual motion made at the Strategic Implementation Committee.

I did circulate this draft to a couple of the board members who had been involved in the motion just to see if they had any changes. And I believe that, as it is now written, I've

incorporated all of those and it reflects the 16 action of the Strategic Implementation

17 18 Committee.

19 Happy to answer any questions.

THE CHAIRWOMAN: Thank you.

I would like -- I'm sorry, go ahead.

BOARD MEMBER GILLAM: I was going to make

23 a motion --

24 THE CHAIRWOMAN: Go ahead.

25 BOARD MEMBER GILLAM: -- to approve

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Resolution 2023-01-02. 1

2 THE CHAIRWOMAN: I'll second.

3 Before we start the discussion, which -we're just going to go around the board and

4 5 generally discuss the resolution. Could you

6 address some of the comments that were made

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7 about public participation in the Shipyards

8 design as -- when the public -- I know we have a meeting on February 8th. 9

And there are other points in the beginning -- in the design that the public has an opportunity to express their concerns and opinions.

MS. BOYER: Yes. To the Chair, as you know, the public was very engaged in the process of whether or not the Kids Kampus park should be developed and whether we should relocate any of the park facilities at all to this property.

So there was significant public involvement and discussion at that point in time. And, in addition, that's when this board decided to donate funds to and assist Jessie Ball duPont Fund in their riverfront activation studv.

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1 As part of that, they came up with several concept ideas for the Shipyards West Park that

talked about orientation based on the wharfs 3

connecting -- I mean, they have principles 4

5 that -- actually, the board adopted a

resolution supporting the principles, not any 6

particular design, that Jessie Ball duPont had

concluded. And there was, I believe, extensive

public participation and input. And that was 9

10 really what we engaged them for, is to do that

11

outreach and to understand.

going to be held at WJCT.

12 So when it moved to the next step in the process, where there was an RFP issued to 14 solicit design firms to actually design the 15 parks, the design firms were directed to use the information from the Jessie Ball duPont Fund study and recommendations as the basis for what the public had communicated they wanted to see in the space.

And so what you will see is various recommendations that came out of the duPont Fund are forming the basis for the initial concept plan. The concept plan will be presented at the February 8th meeting that is

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1 In addition to that -- so Agency will be 2 here. Anyone in the public can come talk to 3

them, but they also have a website that is up now. And they are also doing public outreach

4 5 meetings, where they are going to things like

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Riverside Arts Market and the CPAC meetings and

some church meetings and other things to

8 solicit public input on what people would like 9

to see within the park space.

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But I'm going to remind you that that input is about the park space, not the CRA space, although we are certainly willing to have facilities in the CRA space that complement the park and work with the park, and that was the intention all along.

So we, DIA, have also engaged Agency to design the CRA space. It just isn't subject to the same noncommercial restrictions that the Shipyards West Park space is.

THE CHAIRWOMAN: And one last question before we move on to board comments. The entire acreage of the Shipyards West site is, what, like, 7 acres --

24 MS. BOYER: I'm going to defer to 25 Mr. Parola. Well, it includes submerged land.

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And so including the submerged land, it may be

14 or 15 acres. And if you include the piers

3 in it -- and the piers are not part of the park

space that was restricted. The park space is 4

5 all upland, and that is 9 acres, not including

the Riverwalk. And that was the intention, 6

7 because we had already committed to do the

8 Riverwalk there.

9 So it's 9 acres, plus Riverwalk, which 10 will definitely happen, and then -- as you know, the Orleck's license is for submerged 11 12 land that is part of the CRA property, but nevertheless becomes a visitor asset and a 13 14 tourism attraction within the park.

THE CHAIRWOMAN: All right. Thank you.

16 Thank you for indulging me.

17 I'll start with board questions and comments with Mr. Barakat. 18

19 BOARD MEMBER BARAKAT: Thank you, Madam 20 Chairwoman.

21 I just have a, I guess, observation on process based on what you just summarized, 22

23 Ms. Boyer. I don't want to speak on behalf of

the public, but just as a -- as a board member,

25 trying to make a decision about the Orleck,

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which is a -- more of a tactical decision, you

know, based on what to build and not to build,

a certain amount of parking spaces here and 4 there.

5 And I'm not sure why the timing occurred this month. We've been waiting on the Orleck 6 to come here for a long time, but it would -- I 8 think it would be more advantageous for us to 9 understand what the park master plan is, right? 10 And understand thematically what we're trying to accomplish at this park. 11

12 And it seems like that's -- I understand 13 it's been discussed with duPont. But, you 14 know, once we have a picture in front of us 15 that Agency has developed, I think it's been 16 easier for us to make these more tactical 17 decisions and determine whether they are 18 appropriate given the overall thematic strategy we're trying to accomplish at this park, not to 19 20 mention how it coincides with the Riverwalk and 21 how it coincides with Riverfront Park and 22 making sure there's harmony there.

So anyway, I think we've -- I think with the change in language that staff has come up with, with help from board members, I think

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we're -- there's enough flexibility to not put

the cart before the horse or inadvertently put

3 the cart before the horse, so I'm comfortable

4 with the language.

5 But the one question I do have, which I -maybe let you address all of this, is, when 6

7 Agency does complete their, quote, evaluation

8 of these items we're asking them to evaluate,

9 what then happens? Are they coming back to the

board with a report, with a design to say, 10

11 based on our evaluation, we believe that

12 x-amount of parking spaces are appropriate or

not appropriate? They will be located in this 13

14 part of the park or this half of the park?

So -- to allow us to really understand what is 15

the overall impact of this resolution. 16

MS. BOYER: Thank you.

Through the Chair to Board Member Barakat, first of all, let me explain timing so you all

have a better understanding of timing. 20

21 There is a current agreement, and that

22 current agreement is still in effect and allows 23 the Orleck to go to Pier One and allows them to

license a 60-by-90 piece of upland area within 24

25 the park for a ticket booth and a restroom

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5 of 16 sheets Page 17 to 20 of 37 01/30/2023 06:17:49 AM

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facility. That was already approved in 2021and is executed.

I have been granting them monthly extensions under that agreement, as they have requested them and shown progress toward relocation to this site. The City Council granted them a temporary construction easement to allow them to start installation of the mooring dolphins at Pier One.

Hal Jones is out there working, and you're going to see pictures of a crane when we get to the CEO report, and that work is underway for the ship to be relocated to Pier One.

The importance of this being on this agenda is that my ability to grant extensions expires March 31st. They have to be relocated by March 31st or the agreement expires in its entirety.

If the board were to adopt a resolution in whatever form you want today to change the terms of the current transaction, which is what this does, then this resolution could be filed with City Council February 8th, come out of City Council by March -- mid March, and allow relocation by the end of March, in accordance

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with the timing that is currently authorized.

The problem would be that, if we did not act this month, then there would be no way that there could be legislation filed but for the expiration of the current agreement.

BOARD MEMBER BARAKAT: And as far as the long-term aspect of some of these improvements that we were asking Agency to evaluate, what happens when they are done with their evaluation?

MS. BOYER: So the contract for the design of the park is a contract with the City Parks Department. It would not come back to the DIA board to tell the City Parks Department how to change the park design.

Our contract is for the CRA property, and we certainly are happy to present it to you, everything else, but it's -- this is an administrative function where the Parks Department is designing a park under contract with Agency.

There will be public outreach. We will get a presentation of it, but it is certainly not a board approval, just like you as the board don't approve what happens in James

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Weldon Johnson Park or Lift Ev'ry Voice and
Sing Park or any other park within downtown
that is a City park. That process is managed

4 by the City Parks Department.

direct them to do these things.

connect the dots.

BOARD MEMBER BARAKAT: Okay. Well, I
guess it's a little confusing because we're
directing Agency in this resolution. So if
they are not working for us, you know, I -- I
still hope we have the capacity to, quote,

And I think that -- and we need the Parks
Department to come and do a presentation to us
because I would like a little more clarity on
what they're planning for these parks because
they do impact economic development, and
they -- and we're incentivizing a lot of
projects along this corridor, and we need to

So I just -- you know, I can just -- Orleck conversation, which I think we're all for. We want to see the Orleck there, but I think it's kind of forcing the issue on what's happening and not happening on these parks, and how do we make a very informed decision?

MS. BOYER: So in the past, we've had
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several board workshops on the entire connected riverfront park system. Happy to do that again if you would like a board workshop distinct --

separate and apart from this February 8th
meeting, which is a public meeting on all of

6 the parks and the state of design on those.

And the Parks Department will be sharing where they are on various parks, whether it is the Artist Walk, all the way under Fuller Warren, Riverfront Plaza, et cetera. So all of those, we, as staff, receive continuous updates on and understand what is going on in the process.

There is a very clear programmatic plan
that incorporates all of the recommendations
that came out of duPont in terms of, we want to
see picnic areas, we want to see greenspace, we
want to see public art, we want to see this,
that. Those are all located in one park or

another, a State park or this or that. Andthat will be part of that presentation, but we

22 can certainly schedule a workshop, a DIA board

workshop, that allows you to ask questions and

goes through specifically for the board all ofthose parks and how they're connected and

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01/30/2023 06:17:49 AM Page 21 to 24 of 37 6 of 16 sheets

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what's going on in them.

2 BOARD MEMBER BARAKAT: I'll leave it up to 3 the Chair, but I think that would be useful. There's a lot of moving parts with these parks 4 5 and we're building more than one. And, again, 6 they -- they do impact the projects we 7 incentivize and they do impact the big picture. 8 So I think that the board members ought to be as informed as possible about the latest and 9 10 greatest with these parks.

The last -- a more -- kind of a tactical 11 question. Regarding the temporary structures, 12 we didn't talk too much about those at SIC. As 13 I was listening to the summary, I was worried about these temporary structures becoming more 15 than temporary, as things get bogged down or 16 things get prolonged over time. Will they go 17 through DDRB, and then -- one, is there a 18 19 sunset on the temporary structures to ensure 20 that -- you know, what does "temporary" 21 actually mean?

MS. BOYER: To answer the second question 22 23 first, yes, there is a sunset. I believe Mr. Sawyer can maybe direct -- I know as he was 24 drafting, we talked about that. We were

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talking about two years, but it may -- unless additional time is needed to complete that

portion of the park or something, but it's 3

already -- that portion of the park, it's 4

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already funded, the park construction is 5

funded. So, yes, there could be a construction 6

delay for some reason. But the thought was

8 that it should be completed in two years, and

9

so that's what we were talking about as the 10 sunset.

And, Mr. Parola, do I understand these are going through DDRB, or was it an administrative DDRB? Tell me what the discussion was.

MR. PAROLA: Through the Chair, we were going to view it as an administrative because these are temporary in nature.

These are not -- it's my understanding that -- I'd love for Jim to nod his head. They're not purchasing these things. These

19 things, I believe, are on a lease arrangement, 20

21 so it's going to be in their self-interest,

22 financially, to make sure these are temporary. 23

BOARD MEMBER BARAKAT: So not -- I don't want to change the resolution, but do we need to ensure that there is a sunset provision in

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the resolution or is it implied? It is, like,

a (inaudible) in the development agreement? MS. BOYER: It doesn't need to be in the

4 resolution if it's in the development

agreement. The development agreement is what

actually gets approved by City Council, and

7 this is just a framework that gives high-level

points. And I can tell you that in the draft

that Mr. Sawyer is working on, it already has 9 10 the sunset.

BOARD MEMBER BARAKAT: All right. Great. Thank you.

No other questions.

THE CHAIRWOMAN: Mr. Gillam.

BOARD MEMBER GILLAM: Thank you. 15

I just wanted to, you know, respond to a couple of things.

We had a healthy and some might say lengthy discussion at SIC on this issue. And there's different elements of public I hear. I hear people stand up on different sides of different issues and say, we're the public and

22 23 we -- this is what we want. And the public, as

a group, doesn't necessarily agree on 24

everything. So we have different members of

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the public who want different things. 1

> I can say that members of the -- you know, 2 the audience that are here today, we heard, you 3

know, strongly from members of the Orleck 4

support community who feel strongly about what

they want to see here as strongly as members 6

7 that are here today wanting greenspace. And so

it's a function of -- it really is a function

of trying to respond to the community because 9

10 it's the community's money, it's a community

11 space, and give the community what the

12 community wants.

The other thing I want to, you know, point 13 out is, the City already made a decision that 14 it wanted the Orleck downtown as the result of 15 over ten years' worth of work and effort and 16 17 negotiations that resulted in a -- in a binding agreement that currently exists, is enforceable 18 19 by the Orleck group. It includes moving this vessel to the location at Pier One, and it

20 21 includes temporary -- and, frankly, in my

22 opinion, you know -- you know, not wonderful

structures to be installed in a fashion that I 23

24 think isn't the best, you know, for downtown

25 and for things we want to see done and --

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And what we have is -- the City has 1 2 changed directions. We had a -- you know, we 3 had development parcels we were going to put development on and now we've decided to put a 4 park on them, which is wonderful and a great 5 6 decision for the community. But in that 7 process, you know, it's changed the impact on 8 the Orleck and its community of supporters, and so they have asked for, you know, a revision to 9 10 reflect what we're doing now as opposed to what they were working towards for over a decade and 11 12 which they negotiated with us, you know, to arrive at a development agreement in the day. 13

So I don't think anything is -- to the extent anyone suggests from the public this was done in bad faith or it's -- it's not done with open -- in an effort to involve the community, I think it's not a fair representation because there's been a lot of discussion and a lot of different venues, public venues, about what's being done here.

And our community has -- I think the Jacksonville community has spoken. They want, you know, this, you know, naval involvement. I think the Navy is so important in our

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community, we want this.

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And so it's a function of trying to do it right, and I think -- you know, and what we're trying to do here and the lengthy time we spent at SIC was to try to continue to maintain flexibility so we could have the most resilient and the best-looking park and the best space and most accessible for the community and the most -- and, frankly, from my perspective, and the best for -- for, you know, the public community and the development community and everyone together. And that's what we've tried to do here, and that's the effort that we have in this -- in this new and revised measure.

And so I don't -- I don't really know -- we have -- in my opinion, we already have made a commitment, and -- you know, and all we're trying to do is modify that commitment to continue to improve what we're going to end up with, you know, in Jacksonville. And so I am bothered -- and I heard it --

And just so that people in the community
here today have spoke -- particularly the
lady -- the woman, I'm sorry, from the Sierra
Club who spoke strongly in favor of greenspace

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1 and trees and involved in the public. You

- 2 know, you weren't here the other day to hear
- 3 comments from, you know, members of the public
- 4 who support the Orleck, who spoke strongly in
- 5 favor of, you know -- you know, we're not
- 6 giving them what they need. And so I want to
- 7 be clear that there are people on both sides of
- 8 this issue who are strong and important and
- 9 valuable and loud members of our community, you
- know, who feel -- and we're trying really hardto respond to everyone.

Thank you.

13 THE CHAIRWOMAN: Mr. Citrano.

BOARD MEMBER CITRANO: I'm generally in favor of the resolution as redrafted.

I do hear some of the public comments and agree with them. In my mind, I look at a few different things. Number one, we have an agreement with the Orleck. So we agreed to let them come to Pier One. And it's, essentially, shared space with the park.

A restroom facility benefits both parking -- benefits both, I think, the anxiety or the uncertainty that is created as, we can't see it, how much of that greenspace will be

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32

1 eaten up by structures and parking?

2 And so I hear the concern, but I think

3 there's still a net benefit to parking and to

4 restrooms and things like that. And we do have

5 the obligation to the Orleck that's already

been agreed to, so that's why I'm in favor.I tend to agree with Mr. Barakat, so th

I tend to agree with Mr. Barakat, so that we -- we have more clarity -- and what the --

9 ultimately, what the design is trending towards

would be -- would be helpful, I think, both to

11 the board and to the general public, so --

But, again, I'm generally in agreement and in favor.

14 THE CHAIRWOMAN: Thank you.

Mr. Gibbs.

BOARD MEMBER GIBBS: I only have one question. With regard to Page 2, Section 2, which preposition should be there? Just a

19 typo, because I attended the SIC meeting, and

20 we did vet this particular resolution fairly

21 extensively.

THE CHAIRWOMAN: I'm sorry, I didn't -- Section 2, you had a correction? What is

24 your --

BOARD MEMBER GIBBS: Which preposition,
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Community Redevelopment Agency 33 35 "at" or "to"? Probably four lines down. 1 the City has certain functions in -- within 2 MS. BOYER: "For relocation of" -- I would development, whether it's private, public, 3 say "to," and we should strike "at." park, that the design firm will consider. And THE CHAIRWOMAN: Agreed. the design firms are very used to doing this. 4 5 Thank you, Mr. Gibbs. 5 And I think that the resolution, as it's 6 Any other comments? stated, has given the flexibility to Agency to 6 7 BOARD MEMBER GIBBS: A floating ship 7 understand that there are certain commitments 8 museum at Pier One? And strike the "to" did 8 that the City has made that will occur in this park, and part of it is a function of the 9 you say? 9 10 THE CHAIRWOMAN: I think you said "to 10 tradeoff for Kids Kampus to the Shipyards to be Pier One" is that correct? 11 11 a park. MS. BOYER: "For relocation of the USS 12 12 So I think that probably some of the Orleck as a floating ship museum to Pier One." 13 13 anxiety might be relieved as people attend the 14 I was thinking "relocation to." 14 February 8th workshop and express their 15 BOARD MEMBER GIBBS: Thank you. 15 opinions. And I would encourage all the board THE CHAIRWOMAN: Mr. Saoud, any comments? 16 16 members to, again, participate in that BOARD MEMBER SAOUD: Yeah. I just want to 17 February 8th workshop. And after that, if we 17 feel like we need another workshop, we can 18 say that -- obviously, I've not been involved 18 in the prior dealings and the resolutions, but 19 evaluate that. 19 20 I've read through this multiple times. I think 20 So I'm in favor of the resolution as well. 21 it's a very good term sheet and a layout for 21 And, with that, I'm going to call for a what's to come in the future. vote, starting with Mr. Barakat. 22 22 23 I think the Orleck itself has received a 23 BOARD MEMBER BARAKAT: In favor. lot of positivity from the community. I think 24 THE CHAIRWOMAN: Mr. Gillam. 24 it's something vitally important, to keep 25 BOARD MEMBER GILLAM: In favor. Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300 34 36 creating these sort of community-based THE CHAIRWOMAN: Mr. Citrano. 1 activities and locations that are distinct to 2 BOARD MEMBER CITRANO: I'm in favor. 3 3 Jacksonville. And I think this is something THE CHAIRWOMAN: Mr. Gibbs. BOARD MEMBER GIBBS: I'm in favor. that will be very (inaudible) to Jacksonville. 4 4 5 5 THE CHAIRWOMAN: Mr. Saoud. And I think in relation -- and, again, I want to also echo the community's concerns 6 BOARD MEMBER SAOUD: In favor. 6 7 and -- and there are people on both sides who 7 THE CHAIRWOMAN: And I'm also in favor. 8 want more greenspace or less or more 8 So it passes unanimously. 9 facilities. And I think, you know, there's a 9 Thank you very much. 10 real opportunity here to give everyone 10 Any other matters to be added to this 11 something of what they want, and I just see it 11 agenda? 12 as a very positive thing and very happy to vote 12 MS. BOYER: No. here today. THE CHAIRWOMAN: All right. If not, we'll 13 13 close the CRA meeting and move on to the 14 THE CHAIRWOMAN: Thank you. 14 Just a few comments that -- I think that 15 Downtown Investment Authority meeting. 15 16 the purpose of the resolution is well-stated, 16 (The foregoing proceedings were adjourned and I think the amendments that we went through 17 17 at 2:46 p.m.) in committee the other day have been reflected 18 18 19 and are good. 19 And in terms of kind of setting out 20 20 21 people's concerns about the design of the 21 Shipyards Park West [sic] with certain elements 22 22 23 that have been committed, it's no different 23 24 from any other park design or project that we

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	_			
1	Α	Allegiance [1] - 2:13	Audience [2] - 4:16,	23:5, 25:
		allow [5] - 6:3, 6:5,	6:18	27:11, 27
14 [1] - 18:2	ability [1] - 21:15	20:15, 21:8, 21:24	audience [2] - 13:3,	32:16, 32
15 [1] - 18:2	accessible [2] - 5:1,	allowed [1] - 13:10	28:3	33:15, 33
18 [2] - 1:6, 2:1	30:8	allows [3] - 20:22,	AUDIENCE [2] - 4:17,	35:25, 36
18th [1] - 2:4	accomplish [2] -	20:23, 24:23	6:19	36:6
	19:11, 19:19	ALSO [1] - 1:17	Authority [2] - 2:5,	board [35]
2	accordance [1] -	amendment [1] -	36:15	3:3, 3:5,
0 7 40 00 47	21:25	10:16	authorize [1] - 10:22	3:17, 3:1
2 [4] - 7:13, 32:17,	acreage [1] - 17:22	amendments [1] -	authorized [2] - 22:1,	8:12, 11:
32:23	acres [5] - 13:14,	34:17	37:8	13:3, 13: 15:4, 15:
20 [1] - 4:1 2021 [1] - 21:1	17:23, 18:2, 18:5,	amenities [1] - 8:9	availability [1] - 12:2	17:21, 18
2021 [1] - 21.1 2022 [1] - 9:7	18:9	amenity [1] - 8:7	aye [4] - 9:15, 9:16,	19:25, 20
2022 [1] - 9.7 2023 [4] - 1:6, 2:1, 2:4,	act [1] - 22:3	amount [2] - 19:3, 20:12	10:5, 10:6	22:14, 22
37:15	action [2] - 6:2, 14:17		В	24:1, 24:
2023-01-01 [1] - 9:21	activation [1] - 15:24 activities [1] - 34:2	answer [2] - 14:19, 25:22	В	24:24, 25
2023-01-02 [4] - 4:23,	actual [1] - 14:9	ANTONIO [1] - 1:19	bad [1] - 29:16	35:15
10:8, 10:18, 15:1	added [1] - 36:10	Antonio [1] - 3:12	Ball [3] - 15:24, 16:7,	Board [5] -
21 [1] - 9:7	added [1] - 36.10 addition [3] - 13:13,	anxiety [2] - 31:23,	16:16	1:15, 1:1
29th [1] - 37:15	15:22, 17:1	35:13	Barakat [5] - 2:24,	bogged [1
2:10 [2] - 1:7, 2:1	additional [4] - 9:2,	anyway [1] - 19:23	18:18, 20:18, 32:7,	book [1] - 9
2:46 [1] - 36:17	9:4, 14:2, 26:2	apart [1] - 24:4	35:22	booth [1] -
	address [2] - 15:6,	approaches [2] - 4:16,	BARAKAT [9] - 1:14,	bothered
3	20:6	6:18	2:24, 18:19, 22:6,	BOYER [1
	adjourned [1] - 36:16	appropriate [3] -	23:5, 25:2, 26:23,	2:23, 10:
3 [1] - 11:15	administrative [3] -	19:18, 20:12, 20:13	27:11, 35:23	17:24, 20
3-story [1] - 7:13	22:19, 26:12, 26:15	approval [3] - 9:24,	Barbara [4] - 4:14,	23:25, 25
303 [1] - 1:8	adopt [1] - 21:19	11:25, 22:24	4:20, 7:15, 8:21	33:2, 33:
31st [2] - 21:16, 21:17	adopted [1] - 16:5	approve [6] - 9:10,	based [5] - 16:3,	Boyer [3] -
	advantageous [1] -	9:11, 10:1, 10:2,	18:22, 19:2, 20:11,	18:23
4	19:8	14:25, 22:25	34:1	BRAXTO
	advocate [1] - 4:25	approved [5] - 9:15,	basis [3] - 5:21, 16:17,	Braxton [1
4 [1] - 12:17	advocated [1] - 8:15	11:5, 13:4, 21:1,	16:22	bring [2] -
	afternoon [3] - 2:3,	27:6	bathrooms [1] - 5:23	broad [1] -
5	4:17, 4:19	area [3] - 5:18, 6:8,	Bay [2] - 5:14, 6:8	Budget [1]
5 [1] - 11:15	Agency [13] - 6:3, 9:5,	20:24	become [1] - 11:25	build [2] - building [9
50 [4] - 12:15, 12:22,	9:7, 11:19, 12:19,	areas [1] - 24:17	becomes [1] - 18:13	5:16, 11:
14:4, 14:7	17:1, 17:16, 19:15,	arrangement [1] -	becoming [1] - 25:15 beginning [2] - 8:16,	11:23, 12
50-space [1] - 5:10	20:7, 22:8, 22:21,	26:20	15:11	12:10, 25
or opinion (i)	23:7, 35:6	arrive [1] - 29:13	behalf [2] - 4:21,	built [1] - 6
6	AGENCY [1] - 1:2	art [1] - 24:18	18:23	business
	agency [1] - 34:25	Artist [1] - 24:9	benefit [4] - 10:17,	4:3, 9:6
60-by-90 [1] - 20:24	agenda [5] - 9:19,	Arts [1] - 17:6	13:2, 13:24, 32:3	,
	9:20, 10:1, 21:15,	aside [2] - 6:8, 8:20	benefits [2] - 31:22,	
7	36:11	aspect [1] - 22:7	31:23	
	agree [5] - 11:22, 12:5, 27:24, 31:17,	aspire [1] - 8:17 asset [1] - 18:13	best [5] - 12:4, 28:24,	capacity [
7 [5] - 11:15, 12:18,	32:7	assist [1] - 15:23	30:7, 30:10	CAROL [1]
12:23, 17:23	agreed [4] - 7:2,	assistant [1] - 3:14	best-looking [1] - 30:7	Carol [1] -
	31:19, 32:6, 33:4	Association [2] -	better [1] - 20:20	carrying [
8	agreement [20] - 8:24,	10:20, 11:21	bid [1] - 13:5	cart [2] - 20
8th [7] - 8:3, 15:9,	10:19, 10:22, 11:17,	assume [1] - 7:24	big [1] - 25:7	Catherine
16:24, 21:23, 24:4,	11:24, 11:25, 12:6,	assuming [1] - 8:2	binding [1] - 28:17	11:4
35:14, 35:17	13:12, 20:21, 20:22,	attend [1] - 35:13	BOARD [34] - 1:3,	CEO [2] - 2
00.14, 00.17	21:4, 21:17, 22:5,	attended [2] - 10:13,	1:12, 2:24, 3:1, 3:3,	certain [4]
9	27:2, 27:5, 28:18,	32:19	3:7, 3:9, 3:24, 9:11,	34:22, 35
	29:13, 31:19, 32:12	attention [1] - 6:15	9:12, 9:16, 10:2,	certainly
9 [2] - 18:5, 18:9	ahead [3] - 2:16,	attraction [1] - 18:14	10:3, 10:6, 14:22,	22:17, 22
9-acre [1] - 13:6	14:21, 14:24		14:25, 18:19, 22:6,	CERTIFIC
		0.00		I

5, 25:2, 26:23, 1, 27:15, 31:14, 16, 32:25, 33:7, 15, 33:17, 35:23, 25, 36:2, 36:4, **d** [35] - 2:25, 3:2, 3:5, 3:7, 3:9, 7, 3:19, 4:6, 7:2, 2, 11:24, 12:14, 3, 13:5, 14:13, 1, 15:22, 16:5, 21, 18:17, 18:24, 25, 20:10, 21:19, 14, 22:24, 22:25, , 24:3, 24:22, 24, 25:8, 32:11, **d** [5] - 1:14, 1:14, 5, 1:15, 20:18 jed [1] - 25:16 [1] - 9:22 **h** [1] - 20:25 ered [1] - 30:21 ER [13] - 1:18, 3, 10:12, 15:14, 24, 20:17, 22:11, 25, 25:22, 27:3, 2, 33:12, 36:12 er [3] - 2:23, 4:7, **XTON** [1] - 1:15 ton [1] - 3:1 [2] - 11:1, 11:23 **d** [1] **-** 5:13 jet [1] - 9:23 [2] - 19:2 ling [9] - 5:11, S, 11:1, 11:2, 23, 12:4, 12:7, 10, 25:5 [1] - 6:10 ness [3] - 4:2,

C

capacity [1] - 23:9

CAROL [1] - 1:13

Carol [1] - 3:5

carrying [1] - 7:3

cart [2] - 20:2, 20:3

Catherine [2] - 5:13, 11:4

CEO [2] - 2:23, 21:12

certain [4] - 19:3, 34:22, 35:1, 35:7

certainly [4] - 17:12, 22:17, 22:23, 24:22

CERTIFICATE [1] -

11 of 16 sheets (904) 821~0300 01/30/2023 06:17:49 AM

37:1
certify [1] - 37:8
cetera [1] - 24:10
Chair [7] - 1:13, 1:13,
10:12, 15:14, 20:18,
25:3, 26:14
chair [1] - 6:21
CHAIRWOMAN [32] -
2:3, 2:14, 3:5, 3:13,
3:16, 4:10, 6:16, 9:1,
9:3, 9:13, 9:17, 10:4,
10:7, 14:20, 14:24,
15:2, 17:20, 18:15,
27:14, 31:13, 32:14,
32:22, 33:4, 33:10,
33:16, 34:14, 35:24,
36:1, 36:3, 36:5,
36:7, 36:13
Chairwoman [1] -
18:20
chance [1] - 9:8
change [4] - 19:24,
21:20, 22:15, 26:24
changed [2] - 29:2,
29:7
-
changes [3] - 12:13,
14:8, 14:14
changing [1] - 5:4
Chief [1] - 1:18
church [1] - 17:7
CIP [2] - 11:5, 13:17
circulate [1] - 14:12
CITRANO [6] - 1:13,
3:3, 9:12, 10:2,
31:14, 36:2
Citrano [3] - 3:3,
31:13, 36:1
CITY [1] - 1:1
city [1] - 4:4
City [19] - 4:7, 8:13,
11:4, 11:6, 12:22,
13:17, 14:1, 21:6,
21:23, 21:24, 22:12,
22:14, 23:3, 23:4,
27:6, 28:14, 29:1,
35:1, 35:8
City-restricted [1] -
14:1
clarity [2] - 23:13, 32:8
clear [2] - 24:14, 31:7
climate [1] - 5:4
close [1] - 36:14
Club [4] - 4:21, 4:24,
5:6, 30:25
Coalition [3] - 4:23,
4:25, 6:22
coincides [2] - 19:20,
19:21
comfortable [1] - 20:3
coming [1] - 20:9

commencing [1] - 1:7 comment [2] - 4:13, 9:2 comments [11] - 6:24, 9:4, 14:9, 15:6, 17:21, 18:18, 31:3, 31:16, 33:6, 33:16, 34:15 commercial [2] -13:20, 13:24 commitment [3] -12:15, 30:17, 30:18 commitments [1] -35.7 committed [2] - 18:7, 34:23 committee [4] - 2:7, 7:22, 10:13, 34:18 Committee [4] - 9:23, 10:15, 14:11, 14:18 communicated [1] -16:18 communities [1] -6:11 community [22] -5:17, 6:6, 6:12, 8:16, 28:5, 28:9, 28:10, 28:11, 28:12, 29:6, 29:8, 29:17, 29:22, 29:23, 30:1, 30:8, 30:11, 30:22, 31:9, 33:24, 34:1 **COMMUNITY** [1] - 1:2 Community [1] - 9:5 community's [2] -28:10, 34:6 community-based [1] - 34:1 community-driven [1] - 8:16 complement [1] -17:14 complete [4] - 11:4, 20:7, 26:2, 37:10 completed [1] - 26:8 completion [2] -11:18, 12:1 concept [3] - 16:2, 16:23 concern [1] - 32:2 concerned [1] - 5:6 concerns [3] - 15:12, 34:6, 34:21 concluded [1] - 16:8 confusing [1] - 23:6 connect [1] - 23:18 connected [2] - 24:1, 24:25 connecting [1] - 16:4

consent [3] - 9:19,

9:20. 10:1 conservancy [2] -8:20, 12:8 consider [1] - 35:3 consideration [1] -5:25 considered [1] - 13:16 consistent [3] - 12:20, 12:25, 14:6 constructed [1] -11:11 construction [4] -11:4, 21:7, 26:5, 26:6 continue [2] - 30:5, 30:19 continuous [1] - 24:11 contract [4] - 22:11, 22:12, 22:16, 22:20 contrary [1] - 6:10 conversation [1] -23:20 Coordinator [1] - 1:20 correct [1] - 33:11 correction [1] - 32:23 corridor [1] - 23:17 costs [1] - 8:9 Council [6] - 4:8, 8:13, 21:6, 21:23, 21:24, 27:6 Counsel [2] - 1:20, 2.20 **COUNTY** [1] - 37:4 couple [2] - 14:12, 27:17 **CPAC** [1] - 17:6 CRA [8] - 13:16, 13:25, 17:11, 17:13, 17:17, 18:12, 22:16, 36.14 Craig [1] - 3:7 **CRAIG** [1] - 1:15 crane [1] - 21:11 created [1] - 31:24 creating [1] - 34:1 Crowley [1] - 2:21 current [4] - 20:21, 20:22, 21:21, 22:5

D

DATED [1] - 37:15 DDRB [4] - 8:13, 25:18, 26:12, 26:13 dealings [1] - 33:19 decade [1] - 29:11 December [1] - 9:7 decided [2] - 15:23, 29:4 decision [7] - 7:17,

12:11, 18:25, 19:1, 23:24, 28:14, 29:6 decision-making [1] -7.17 decisions [3] - 5:7, 8:10, 19:17 deed [1] - 13:6 defer [1] - 17:24 definitely [1] - 18:10 delay [1] - 26:7 **delineate** [1] - 8:14 delved [1] - 4:2 Department [7] -22:13, 22:14, 22:20, 23:4, 23:12, 24:7, 34.25 design [26] - 5:24, 7:3, 8:1, 11:7, 11:18, 12:19, 12:21, 13:5, 14:5, 14:6, 15:8, 15:11, 16:7, 16:14, 16:15, 17:17, 20:10, 22:11, 22:15, 24:6, 32:9, 34:21, 34:24, 35:3, 35:4 Design [2] - 11:20, 12.19 designing [1] - 22:20 destination [2] - 5:2, 6:13 determine [1] - 19:17 developed [5] - 5:3, 13:19, 13:20, 15:17,

13:19, 13:20, 15:19:15

Development [1] - 1:19

development [12] - 5:5, 5:15, 10:19,

29:13, 30:11, 35:2 **DIA** [13] - 1:18, 1:19, 1:19, 3:11, 3:12, 3:15, 6:2, 8:12, 11:20, 11:24, 17:16,

23:15, 27:2, 27:4,

27:5, 29:3, 29:4,

22:13, 24:22 **Diane** [3] - 1:9, 37:7, 37:18

different [9] - 7:13, 27:20, 27:21, 27:22, 27:25, 28:1, 29:20, 31:18, 34:23 direct [2] - 23:10,

25:24 directed [1] - 16:15 directing [2] - 14:3,

23:7 directions [1] - 29:2 director [1] - 6:20 Director [1] - 1:19 discuss [1] - 15:5 discussed [1] - 19:13 discussion [7] -10:10, 13:22, 15:3, 15:21, 26:13, 27:19, 29:19 distinct [2] - 24:3, 34:2 dolphins [1] - 21:9 donate [1] - 15:23 done [5] - 22:9, 28:25, 29:16, 29:21 dots [1] - 23:18 down [2] - 25:16, 33:1 downtown [5] - 4:2, 4:4, 23:2, 28:15, 28:24 Downtown [2] - 2:5, 36:15 draft [2] - 14:12, 27:8 drafting [1] - 25:25 driven [1] - 8:16 duPont [6] - 15:24, 16:7, 16:16, 16:21, 19:13, 24:16

Ε

during [2] - 11:3, 11:8

DUVAL [1] - 37:4

easement [1] - 21:7 easier [1] - 19:16 eaten [1] - 32:1 echo [1] - 34:6 economic [1] - 23:15 effect [1] - 20:22 effective [1] - 12:1 effort [5] - 8:17, 8:23, 28:16, 29:17, 30:13 either [1] - 7:10 elements [3] - 7:4, 27:20, 34:22 emphasize [2] - 5:4, 6:4 encourage [1] - 35:15 end [2] - 21:25, 30:19 enforceable [1] -28:18 engaged [3] - 15:15, 16:10, 17:16 ensure [2] - 25:19, 26:25 entire [4] - 6:10, 13:13, 17:22, 24:1 entirety [2] - 12:7, 21:18 essentially [2] - 7:1, 31:20 et [1] - 24:10 Ev'ry [1] - 23:1

evaluate [4] - 14:5, 20:8, 22:8, 35:19 evaluation [3] - 20:7, 20:11, 22:10 **example** [3] - 5:23, 7:21, 8:7 excited [1] - 4:5 executed [1] - 21:2 executive [1] - 6:20 Executive [1] - 1:18 exists [1] - 28:18 **expiration** [1] - 22:5 expires [2] - 21:16, 21:17 explain [1] - 20:19 express [2] - 15:12, 35:14 **expressly** [1] - 13:8 **extension** [1] - 5:13 **extensions** [2] - 21:4, 21:15 **extensive** [1] - 16:8 extensively [1] - 32:21 extent [1] - 29:15

F

facilities [7] - 11:10, 11:11, 13:10, 13:20, 15:18, 17:13, 34:9 facility [6] - 11:19, 12:2, 13:23, 13:25, 21:1, 31:22 fair [1] - 29:18 fairly [1] - 32:20 faith [1] - 29:16 far [2] - 8:3, 22:6 fashion [1] - 28:23 favor [14] - 9:14, 10:4, 30:25, 31:5, 31:15, 32:6, 32:13, 35:20, 35:23, 35:25, 36:2, 36:4, 36:6, 36:7 feasible [2] - 12:20, 14:6 February [7] - 8:3, 15:9, 16:24, 21:23, 24:4, 35:14, 35:17 few [2] - 31:17, 34:15 filed [2] - 21:22, 22:4 Finance [1] - 9:23 **financially** [1] - 26:22 finished [1] - 9:23 fire [2] - 12:9, 13:9 firm [3] - 5:24, 12:15, 35:3 firms [3] - 16:14, 16:15, 35:4 first [5] - 4:14, 9:6, 9:21, 20:19, 25:23

4:22, 37:7, 37:18 folks [1] - 7:14 food [2] - 7:11, 13:22 forcing [1] - 23:22 foregoing [2] - 36:16, 37:9 form [1] - 21:20 forming [1] - 16:22 forward [1] - 4:10 four [1] - 33:1 FPR [1] - 1:9 framework [1] - 27:7 frankly [2] - 28:21, 30:9 FRDAP [1] - 13:1 Friends [1] - 8:23 front [1] - 19:14 Fuller [1] - 24:9 function [5] - 22:19, 28:8, 30:2, 35:9 functions [1] - 35:1 Fund [3] - 15:24, 16:17, 16:22 funded [2] - 26:5, 26:6 funds [1] - 15:23 future [4] - 8:18, 11:17, 11:19, 33:22

flag [1] - 2:10

33:13

flexibility [4] - 7:3,

20:1, 30:6, 35:6

floating [2] - 33:7,

FLORIDA [1] - 37:3

Florida [5] - 1:9, 1:10,

G

garage [1] - 5:11 general [1] - 32:11 General [2] - 1:20, 2.20 generally [3] - 15:5, 31:14, 32:12 **GEORGE** [1] - 1:14 George [2] - 3:9, 3:25 GIBBS [7] - 1:15, 3:7, 32:16, 32:25, 33:7, 33:15, 36:4 **Gibbs** [4] - 3:7, 32:15, 33:5, 36:3 GILLAM [8] - 1:15, 3:1, 9:11, 10:3, 14:22, 14:25, 27:15, 35:25 Gillam [3] - 3:1, 27:14, 35:24 given [2] - 19:18, 35:6 glad [1] - 3:18 Goodman [1] - 8:21

gosh [1] - 4:1

grant [2] - 13:4, 21:15 granted [2] - 7:6, 21:7 granting [1] - 21:3 grateful [1] - 4:6 great [2] - 27:11, 29:5 greater [1] - 13:14 greatest [1] - 25:10 greenspace [8] - 4:25, 5:19, 6:13, 24:17, 28:7, 30:25, 31:25, 34:8 grew [1] - 4:3 group [3] - 12:9, 27:24, 28:19 Gubbin [2] - 4:15, 4:20 guess [2] - 18:21, 23:6 guest [1] - 11:2 GUY [1] - 1:18

Н

half [3] - 12:16, 12:21,

hall [2] - 7:11, 13:22

happy [5] - 4:8, 14:19,

22:17, 24:2, 34:12

Hal [1] - 21:10

20:14

hard [1] - 31:10 harmony [1] - 19:22 head [2] - 2:17, 26:18 healthy [1] - 27:18 hear [6] - 8:2, 27:20, 27:21, 31:2, 31:16, 32.2 heard [2] - 28:3, 30:21 hearing [1] - 7:7 held [2] - 1:6, 16:25 help [1] - 19:25 helpful [2] - 8:14, 32:10 hi [1] - 6:19 high [1] - 27:7 high-level [1] - 27:7 hired [1] - 5:24 historic [1] - 13:8 Historic [2] - 10:20, 11:21 hope [1] - 23:9 horse [2] - 20:2, 20:3

ideas [1] - 16:2 impact [5] - 20:16, 23:15, 25:6, 25:7, 29:7 Implementation [4] -10:14, 11:14, 14:10, 14:17

ı

INA [1] - 1:20 **Ina** [2] - 3:13, 3:15 inadvertently [1] -20.2 inaudible [2] - 27:2, 34:4 inaudible) [1] - 2:22 incentivize [1] - 25:7 incentivizing [1] -23:16 include [1] - 18:2 includes [3] - 17:25, 28:19, 28:21 including [2] - 18:1, 18:5 inclusive [1] - 8:17 incorporate [1] - 14:5 incorporated [1] -14:16 incorporates [1] -24:15 indeed [1] - 5:19 indicated [1] - 13:8 indulging [1] - 18:16 information [2] - 7:9, 16:16 informed [2] - 23:24, 25:9 initial [1] - 16:22 **Initiatives** [1] - 1:20 input [5] - 5:7, 6:6, 16:9, 17:8, 17:11 insist [1] - 8:22 installation [1] - 21:8 installed [1] - 28:23 intends [1] - 8:22 intention [2] - 17:15, 18.6 interactive [1] - 8:18 interest [1] - 26:21 introduce [1] - 2:17 introduction [1] - 3:22 invaluable [1] - 3:13 Investment [2] - 2:5, 36:15 involve [1] - 29:17

involved [3] - 14:13,

involvement [3] - 5:7,

31:1, 33:18

15:21, 29:24

involving [1] - 5:17

issue [3] - 23:22,

implied [1] - 27:1

importance [1] - 21:14

important [4] - 7:19,

29:25, 31:8, 33:25

improve [1] - 30:19

improvements [2] -

12:25, 22:7

27:19, 31:8
issued [1] - 16:13
issues [1] - 27:22
item [1] - 9:20
items [1] - 20:8
itself [1] - 33:23

.

JACKSONVILLE [1] -Jacksonville [10] -1:7, 1:9, 5:1, 6:21, 10:20, 11:20, 29:23, 30:20, 34:3, 34:4 **JAMES** [1] - 2:21 James [2] - 2:21, 22:25 January [4] - 1:6, 2:1, 2:4, 37:15 Jessie [3] - 15:23, 16:7, 16:16 JHNSA [1] - 11:23 Jim [2] - 3:3, 26:18 JIM [1] - 1:13 JOHN [1] - 1:20 John [1] - 2:19 Johnson [1] - 23:1 joined [1] - 4:24 Jones [1] - 21:10

K

Kampus [3] - 13:4, 15:16, 35:10 keep [1] - 33:25 Kelley [1] - 3:11 KELLEY [2] - 1:19, 3:11 Kids [3] - 13:4, 15:16, 35:10 kind [4] - 7:20, 23:22, 25:11, 34:20

L

lack [1] - 5:6 lady [1] - 30:24 land [3] - 17:25, 18:1, 18:12 Landscape [3] - 6:3, 11:20, 12:19 language [4] - 12:24, 14:3, 19:24, 20:4 Large [1] - 1:10 last [4] - 6:23, 7:8, 17:20, 25:11 latest [1] - 25:9 Laura [1] - 1:8 lawyer [1] - 4:1

Piane M. Tropia', Inc., Post Office Box' 2375', Jacksonville', FL 32203•

layout [1] - 33:21 learn [1] - 7:8 learned [1] - 5:10 lease [2] - 11:17, 26:20 leave [1] - 25:2 led [1] - 8:21 legislation [1] - 22:4 lengthy [2] - 27:19, 30.4 less [1] - 34:8 level [1] - 27:7 **Library** [1] - 1:8 license [4] - 10:22, 11:17, 18:11, 20:24 Lift [1] - 23:1 line [1] - 12:24 lines [1] - 33:1 listening [1] - 25:14 located [2] - 20:13, 24:19 location [1] - 28:20 locations [1] - 34:2 long-term [1] - 22:7 look [6] - 4:10, 5:18, 9:9, 9:25, 11:13, 31:17 looking [1] - 30:7 Lori [1] - 2:23 LORI [1] - 1:18 loud [1] - 31:9 love [3] - 3:22, 4:4, 26:18

M

Madam [2] - 10:12, 18:19 maintain [1] - 30:5 managed [1] - 23:3 Manager [2] - 1:18, 1:19 March [5] - 21:16, 21:17, 21:24, 21:25 Market [1] - 17:6 master [1] - 19:9 matters [1] - 36:10 mean [3] - 12:10, 16:4, 25:21 meaning [1] - 5:16 measure [1] - 30:14 meeting [16] - 2:4, 2:7, 2:15, 6:23, 7:8, 8:3, 9:5, 9:7, 10:15, 15:9, 16:24, 24:5, 32:19, 36:14, 36:15 **MEETING** [1] - 1:3 meetings [5] - 9:15, 10:14, 17:5, 17:6,

17:7

Member [5] - 1:14, 1:14, 1:15, 1:15, 20:18 member [12] - 2:25, 3:2, 3:4, 3:6, 3:8, 3:10, 3:19, 3:20, 4:16, 4:22, 6:18, 18:24 members [11] - 7:2, 14:13, 19:25, 25:8, 27:25, 28:2, 28:4, 28:6, 31:3, 31:9, 35:16 MEMBERS [3] - 1:12, 9:16, 10:6 mention [1] - 19:20 Mezini [1] - 3:15 MEZINI [5] - 1:20, 3:15, 4:14, 6:17, 9:2 mid [1] - 21:24 might [3] - 12:4, 27:18, 35:13 mind [1] - 31:17 minute [1] - 9:14 minutes [1] - 9:8 modifications [1] -11:14 modify [1] - 30:18 money [1] - 28:10 month [2] - 19:6, 22:3 monthly [1] - 21:3 mooring [1] - 21:9 most [3] - 30:6, 30:8, 30.9 motion [6] - 9:9, 9:17, 10:1, 14:10, 14:14, 14:23 move [6] - 4:12, 9:4, 9:11, 10:2, 17:21, 36:14 moved [3] - 9:13, 13:7, 16:12 moving [3] - 10:8, 25:4, 28:19 MR [4] - 2:19, 3:11, 3:12, 26:14 MS [17] - 2:21, 2:23, 3:15, 4:14, 6:17, 9:2, 10:12, 15:14, 17:24,

MEMBER [32] - 2:24,

3:1, 3:3, 3:7, 3:9,

3:24, 4:17, 6:19,

9:11, 9:12, 10:2,

10:3, 14:22, 14:25,

18:19, 22:6, 23:5,

25:2, 26:23, 27:11,

32:25, 33:7, 33:15,

36:2, 36:4, 36:6

33:17, 35:23, 35:25,

27:15, 31:14, 32:16,

20:17, 22:11, 23:25, 25:22, 27:3, 33:2, 33:12, 36:12 multiple [1] - 33:20 Multipurpose [1] - 1:8 multistory [1] - 5:11 museum [7] - 5:12, 7:14, 12:9, 13:9, 33:8, 33:13 mutually [1] - 11:21

Ν

name [2] - 3:25, 4:20 Nancy [2] - 6:17, 6:19 nature [1] - 26:16 naval [2] - 13:8, 29:24 Naval [2] - 10:20, 11.21 Navy [1] - 29:25 nearly [1] - 4:1 necessarily [1] - 27:24 need [8] - 5:4, 6:24, 23:11, 23:17, 26:24, 27:3, 31:6, 35:18 needed [1] - 26:2 negotiated [1] - 29:12 negotiations [1] -28:17 net [1] - 32:3 nevertheless [1] -18:13 new [4] - 3:19, 7:9, 11:10, 30:14 next [2] - 6:17, 16:12 nine [1] - 13:14 noncommercial [1] -17:18 North [1] - 1:8 Northeast [1] - 4:21 Notary [1] - 1:10 notes [1] - 37:11 number [1] - 31:18

once [2] - 8:23, 19:14 one [11] - 2:11, 7:9, 7:24, 11:13, 17:20, 20:5, 24:19, 25:5, 25:18, 31:18, 32:16 One [9] - 10:23, 20:23, 21:9, 21:13, 28:20, 31:20, 33:8, 33:11, 33.13 online [1] - 10:17 open [1] - 29:17 operated [1] - 12:7 operating [3] - 11:17, 11:22, 12:6 **Operations** [1] - 1:18 opinion [2] - 28:22, 30.16 opinions [2] - 15:13, 35:15 opportunity [3] - 4:5, 15:12, 34:10 opposed [2] - 5:22, 29:10 order [2] - 2:5, 9:6 orientation [1] - 16:3 original [1] - 13:11 Orleck [18] - 6:1, 10:9, 10:21, 11:3, 18:25, 19:6, 20:23, 23:20, 23:21, 28:4, 28:15, 28:19, 29:8, 31:4, 31:19, 32:5, 33:13, 33:23 Orleck's [1] - 18:11 ought [1] - 25:8 outreach [3] - 16:11, 17:4, 22:22 overall [2] - 19:18, 20:16 owner [1] - 10:21 ownership [2] - 4:2, 4:3

OLIVER [1] - 1:14

P

p.m [3] - 1:7, 2:1, objectives [2] - 12:21, 36:17 **obligation** [1] - 32:5 Page [5] - 11:15, observation [1] -12:17, 12:23, 32:17 parcels [1] - 29:3 18:21 obviously [1] - 33:18 park [50] - 5:2, 5:14, 5:20, 5:24, 6:4, 6:13, occur [1] - 35:8 7:3, 7:11, 7:22, occurred [1] - 19:5 10:25, 11:10, 12:20, OF [4] - 1:1, 37:1, 13:10, 13:21, 13:24, 37:3, 37:4 14:1, 14:6, 15:16, office [1] - 5:12 15:18, 17:9, 17:11, Office [2] - 1:20, 2:19 17:14, 18:3, 18:4, Officer [1] - 1:18 18:14, 19:9, 19:11, Oliver [1] - 2:24

19:19, 20:14, 20:25, 22:12, 22:15, 22:20, 23:2, 23:3, 24:2, 24:19, 24:20, 26:3, 26:4, 26:5, 29:5, 30:7, 31:21, 34:24, 35:3, 35:9, 35:11 Park [10] - 5:9, 8:23, 11:7, 12:17, 16:2, 17:19, 19:21, 23:1, 23:2, 34:22 parking [10] - 5:10, 6:8, 7:10, 8:8, 12:16, 19:3, 20:12, 31:23, 32:1. 32:3 Parks [11] - 4:22, 4:25, 6:22, 8:15, 22:12, 22:14, 22:19, 23:4, 23:11, 24:7, 34:25 parks [10] - 5:1, 8:19, 16:15, 23:14, 23:23, 24:6, 24:8, 24:25, 25:4, 25:10 PAROLA [2] - 1:18, 26:14 Parola [2] - 17:25, 26:11 part [8] - 13:11, 13:16, 16:1, 18:3, 18:12, 20:14, 24:21, 35:9 participate [1] - 35:16 participation [3] -4:11, 15:7, 16:9 particular [2] - 16:7, 32:20 particularly [1] - 30:23 parts [1] - 25:4 passes [2] - 9:17, 36:8 past [1] - 23:25 patience [1] - 2:7 people [7] - 7:25, 17:8, 27:21, 30:22, 31:7, 34:7, 35:13 people's [1] - 34:21 permanent [1] - 12:1 perspective [1] - 30:9 picnic [1] - 24:17 picture [2] - 19:14, 25:7 pictures [1] - 21:11 piece [1] - 20:24 Pier [9] - 10:23, 20:23, 21:9, 21:13, 28:20, 31:20, 33:8, 33:11, 33:13 piers [2] - 18:2, 18:3 plan [4] - 16:23, 19:9, 24:14 planned [1] - 6:7

planning [1] - 23:14

Diang M. Tropia', Inc., Post Office Box' 2375', Jacksonvillg', FL 32203•

Planning [1] - 6:4 play [1] - 7:15 Plaza [1] - 24:10 Pledge [2] - 2:10, 2:13 plus [1] - 18:9 podium [2] - 4:16, 6:18 point [4] - 11:9, 12:11, 15:21, 28:13 points [3] - 8:5, 15:10, portion [5] - 10:25, 13:7, 13:15, 26:3, 26:4 Posey [1] - 3:12 POSEY [2] - 1:19, 3:12 positive [1] - 34:12 positivity [1] - 33:24 possible [1] - 25:9 possibly [1] - 5:12 Powell [2] - 6:17, 6:19 premature [1] - 12:10 preposition [2] -32:18, 32:25 present [1] - 22:17 PRESENT [2] - 1:12, 1:17 presentation [3] -22:23, 23:12, 24:21 presented [1] - 16:24 presumably [1] - 5:16 principles [2] - 16:4, 16:6 **priority** [1] - 6:5 private [1] - 35:2 problem [1] - 22:2 proceed [1] - 11:6 proceedings [2] -36:16, 37:9 Proceedings [1] - 1:6 process [10] - 7:16, 7:17, 8:5, 11:8, 15:16, 16:13, 18:22, 23:3, 24:13, 29:7 Professional [2] -37:7, 37:18 programmatic [1] -24:14 progress [1] - 21:5 project [3] - 11:6, 13:17, 34:24 Project [1] - 1:19 projects [2] - 23:17, 25:6 prolonged [1] - 25:17 property [7] - 13:16, 13:17, 13:25, 14:1, 15:19, 18:12, 22:16 proposed [2] - 6:9, 7:10

provide [3] - 6:6, 12:22, 13:23 provision [1] - 26:25 public [34] - 4:12, 5:7, 7:16, 8:5, 8:19, 9:2, 9:4, 12:2, 15:7, 15:8, 15:11, 15:15, 15:20, 16:9, 16:18, 17:2, 17:4, 17:8, 18:24, 22:22, 24:5, 24:18, 27:20, 27:22, 27:23, 28:1, 29:15, 29:20, 30:10, 31:1, 31:3, 31:16, 32:11, 35:2 Public [1] - 1:10 Public/Main [1] - 1:7 purchasing [1] - 26:19 purpose [1] - 34:16 put [4] - 20:1, 20:2, 29:3, 29:4

Q

questions [4] - 14:19, 18:17, 24:23, 27:13 **quote** [2] - 20:7, 23:9

R

ran [1] - 2:7

rather [1] - 14:3 read [1] - 33:20 real [1] - 34:10 really [8] - 4:8, 7:18, 7:20, 16:10, 20:15, 28:8, 30:15, 31:10 reason [1] - 26:7 reasonable [1] - 7:24 receive [1] - 24:11 received [1] - 33:23 recently [1] - 5:10 Recitation [1] - 2:13 recognition [1] - 5:3 recommendations [4] - 14:9, 16:17, 16:21, 24:15 recommended [3] -8:8, 10:15, 11:15 recommending [1] -10.19 record [2] - 2:16, 37:10 red [1] - 12:24 REDEVELOPMENT [1] - 1:2 Redevelopment [2] -9:5, 9:7 redrafted [1] - 31:15

reduced [1] - 8:10

references [1] - 11:16

reflect [1] - 29:10 reflected [1] - 34:18 reflective [1] - 8:18 reflects [1] - 14:16 regard [1] - 32:17 regarding [2] - 4:23. 25:12 regular [1] - 5:21 relate [1] - 12:14 relation [1] - 34:5 relieved [1] - 35:13 relocate [2] - 10:23, 15:18 relocated [2] - 21:13, 21:16 relocation [6] - 13:4, 21:6, 21:25, 33:2, 33:12, 33:14 remind [1] - 17:10 removed [1] - 11:12 repeat [1] - 6:24 report [3] - 20:10, 21:12, 37:9 **REPORTER** [1] - 37:1 Reporter [2] - 37:8, 37:18

representation [1] - 29:18

requested [3] - 7:14, 8:21, 21:5 requests [1] - 12:14 reserved [1] - 5:15 residents [1] - 5:1 resiliency [1] - 5:5 resilient [1] - 30:6 Resolution [5] - 4:23, 9:20, 10:8, 10:18, 15:1

request [1] - 14:4

resolution [19] - 5:8, 6:3, 9:22, 11:16, 12:14, 15:5, 16:6, 20:16, 21:19, 21:22, 23:7, 26:24, 27:1, 27:4, 31:15, 32:20, 34:16, 35:5, 35:20 resolutions [1] - 33:19 respect [1] - 12:15 respond [3] - 27:16,

respond [3] - 27:16, 28:9, 31:11 response [1] - 14:8

response [1] - 14.6 responsibilities [1] -11:22

restaurant [1] - 13:23 restaurant-type [1] -13:23

restricted [2] - 14:1, 18:4

restriction [2] - 13:6, 13:15

restrictions [2] - 13:1, 17:18 restroom [4] - 11:2, 11:19, 20:25, 31:22 restrooms [1] - 32:4 result [1] - 28:15 resulted [1] - 28:17 review [1] - 9:8 reviewed [1] - 7:5 revised [1] - 30:14 revision [2] - 7:5, 29:9 RFP [1] - 16:13 rights [1] - 10:24 Riverfront [5] - 4:22, 4:24, 6:21, 19:21, 24:10 riverfront [6] - 5:2, 6:10, 6:14, 8:15, 15:24, 24:2 Riverside [1] - 17:6 Riverwalk [4] - 18:6, 18:8, 18:9, 19:20 role [1] - 8:12 room [1] - 10:17 Room [1] - 1:8

S

Saoud [5] - 3:9, 3:17, 3:25, 33:16, 36:5 **SAOUD** [5] - 1:14, 3:9, 3:24, 33:17, 36:6 **SAWYER** [2] - 1:20, 2.19 Sawyer [4] - 2:18, 2:19, 25:24, 27:9 Scenic [1] - 6:20 schedule [1] - 24:22 screen [1] - 2:10 seat [1] - 8:22 second [5] - 2:11, 9:12, 10:3, 15:2, 25:22 **seconded** [1] - 9:13 secondly [1] - 9:19 section [1] - 5:14 Section [2] - 32:17, 32:23 see [17] - 12:17, 12:24, 14:2, 14:14, 16:19, 16:20, 17:9, 21:11, 23:21, 24:17, 24:18, 28:6, 28:25, 31:25, 34:11 selected [1] - 7:23 self [1] - 26:21 self-interest [1] -26:21 **separate** [1] - 24:4

serve [1] - 11:1

services [1] - 11:2 set [1] - 6:8 setting [1] - 34:20 several [2] - 16:1, 24:1 shall [1] - 12:25 shared [1] - 31:21 sharing [1] - 24:7 sheet [5] - 7:5, 10:16, 11:13, 12:18, 33:21 Ship [2] - 10:20, 11:21 ship [6] - 10:23, 12:9, 13:9, 21:13, 33:7, 33:13 Shipyards [14] - 5:9, 8:3, 10:23, 10:25,

8hipyards [14] - 5:9, 8:3, 10:23, 10:25, 11:7, 12:16, 13:7, 13:13, 15:7, 16:2, 17:19, 17:22, 34:22, 35:10

17:19, 17:22, 34:22, 35:10

shown [1] - 21:5

shrinking [1] - 5:20

sic [4] - 8:12, 8:22, 9:14, 34:22

SIC [4] - 25:13, 27:19, 30:5, 32:19

side [1] - 5:14

sides [3] - 27:21, 31:7,

sides [3] - 27:21, 31:7, 34:7

Sierra [4] - 4:21, 4:24, 5:6, 30:24

signed [1] - 8:24

significant [1] - 15:20

signify [2] - 9:15, 10:4

Sing [1] - 23:2

site [2] - 17:22, 21:6

small [1] - 4:3

solicit [2] - 16:14, 17:8 sorry [3] - 14:21, 30:24, 32:22

sort [1] - 34:1 space [13] - 6:5, 16:19, 17:9, 17:11, 17:12, 17:13, 17:17, 17:19, 18:4, 28:11, 30:7, 31:21

spaces [6] - 12:16, 12:22, 14:4, 14:7, 19:3, 20:12

specifically [1] - 24:24 spent [1] - 30:4 spoken [1] - 29:23 staff [8] - 3:11, 3:12, 3:15, 4:7, 10:10, 12:9, 19:24, 24:11 stand [2] - 2:12, 27:21

start [5] - 10:9, 10:10, 15:3, 18:17, 21:8 started [1] - 3:16

starting [2] - 2:18, 35:22

State [3] - 1:10, 13:12,
24:20
STATE [1] - 37:3
state [1] - 24:6
steering [1] - 7:21 stenographic [1] -
37:11
stenographically [1] -
37:9
step [1] - 16:12
Steve [1] - 3:11
STEVE [1] - 1:19
still [3] - 20:22, 23:9, 32:3
Strategic [5] - 1:20,
10:14, 11:14, 14:10,
14:17
strategy [1] - 19:18
Street [5] - 1:8, 5:13,
5:14, 6:8, 11:5
strike [2] - 33:3, 33:8
strong [1] - 31:8
strongly [5] - 28:4,
28:5, 28:6, 30:25,
31:4
structure [1] - 7:13 structured [1] - 8:8
structures [8] - 5:16,
5:22, 6:9, 25:12,
25:15, 25:19, 28:23,
32:1
study [2] - 15:25,
16:17
subject [1] - 17:17
Subject [1] - 12:18
submerged [3] -
17:25, 18:1, 18:11
suggests [1] - 29:15
summarized [1] -
18:22
summary [1] - 25:14 sunset [5] - 25:19,
25:23, 26:10, 26:25,
27:10
support [3] - 4:6, 28:5,
31:4
supporters [1] - 29:8
supporting [2] -
13:20, 16:6
system [1] - 24:2
Т
•

tab [1] - 9:21

table [2] - 2:17, 8:22

tactical [3] - 19:1,

19:16, 25:11

talks [1] - 12:24

temporary [13] -

10:24, 11:1, 11:9,

11:11, 21:7, 25:12, 25:15, 25:16, 25:19, 25:20, 26:16, 26:22, 28:21 ten [1] - 28:16 tend [1] - 32:7 term [6] - 7:5, 10:16, 11:13, 12:18, 22:7, terminate [1] - 11:12 terms [5] - 11:24, 12:6, 21:21, 24:16, 34:20 THE [32] - 2:3, 2:14, 3:5, 3:13, 3:16, 4:10, 6:16, 9:1, 9:3, 9:13, 9:17, 10:4, 10:7, 14:20, 14:24, 15:2, 17:20, 18:15, 27:14, 31:13, 32:14, 32:22, 33:4, 33:10, 33:16, 34:14, 35:24, 36:1, 36:3, 36:5, 36:7, 36:13 thematic [1] - 19:18 thematically [1] -19:10 themselves [1] - 2:18 thereof [1] - 12:19 thinking [1] - 33:14 ticket [2] - 5:11, 20:25 ticketing [1] - 11:19 timeline [2] - 7:18, 8:1 timing [4] - 19:5, 20:19, 20:20, 22:1 today [6] - 6:2, 21:20, 28:3. 28:7. 30:23. 34:13 together [1] - 30:12 tourism [1] - 18:14 toward [1] - 21:5 towards [2] - 29:11, 32:9 tradeoff [1] - 35:10 tradeoffs [1] - 8:7 transaction [1] - 21:21 transcript [1] - 37:10 trees [1] - 31:1 trending [1] - 32:9 tried [1] - 30:12 Tropia [3] - 1:9, 37:7, 37:18 **true** [1] - 37:10 try [2] - 12:10, 30:5 trying [8] - 18:25, 19:10, 19:19, 28:9, 30:2, 30:4, 30:18, 31:10

turning [1] - 10:9

two [3] - 7:10, 26:1,

26:8 Wednesday [1] - 1:6 type [1] - 13:23 week [1] - 6:23 typo [1] - 32:19 week's [1] - 7:8 welcome [3] - 3:17, U 3:18, 4:11 Weldon [1] - 23:1 ultimately [1] - 32:9 well-stated [1] - 34:16 unanimous [1] - 9:24 West [11] - 5:9, 10:24, unanimously [2] -10:25, 11:7, 12:17, 9:18, 36:8 13:7, 13:14, 16:2, uncertainty [1] - 31:24 17:19, 17:22, 34:22 under [3] - 21:4, western [2] - 12:16, 22:20, 24:9 12:21 understood [1] - 5:9 wharfs [1] - 16:3 underway [1] - 21:12 willing [1] - 17:12 unless [2] - 9:25, 26:1 **WJCT** [1] - 16:25 unrestricted [1] woman [1] - 30:24 13:18 wonderful [2] - 28:22, unspecified [1] - 5:15 29:5 **up** [10] - 4:3, 4:5, 4:14, workshop [6] - 24:3, 16:1, 17:3, 19:24, 24:22, 24:23, 35:14, 25:2, 27:21, 30:19, 35:17, 35:18 32:1 workshops [1] - 24:1 updates [1] - 24:11 worried [1] - 25:14 upland [2] - 18:5, Worsham [1] - 3:5 20:24 **WORSHAM** [1] - 1:13 useful [1] - 25:3 worth [1] - 28:16 users [1] - 8:18 written [1] - 14:15 USS [4] - 5:25, 10:8, 10:21, 33:12 X x-amount [1] - 20:12 valuable [2] - 3:20, Y 31:9 various [3] - 6:9, years [3] - 4:1, 26:1, 16:20, 24:8 26:8 venues [2] - 29:20 years' [1] - 28:16 vessel [1] - 28:20 yourself [1] - 3:22 vet [1] - 32:20 veterans [1] - 7:14 Ζ Vice [1] - 1:13 **Zoom** [1] - 2:15 view [1] - 26:15 visitor [1] - 18:13 visitors [1] - 11:3 vitally [1] - 33:25 Voice [1] - 23:1 volunteers [1] - 12:8 vote [2] - 34:12, 35:22 W wait [1] - 2:11 waiting [1] - 19:6 Walk [1] - 24:9 Wanda [1] - 2:21 wants [3] - 6:12, 8:19,

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website [1] - 17:3

28:12 **Warren** [1] - 24:10

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CITY OF JACKSONVILLE DOWNTOWN INVESTMENT AUTHORITY BOARD MEETING

Proceedings held on Wednesday, January 18, 2023, commencing at 2:46 p.m., Jacksonville Public/Main Library, Multipurpose Room, 303 North Laura Street, Jacksonville, Florida, before Diane M. Tropia, FPR, a Notary Public in and for the State of Florida at Large.

BOARD MEMBERS PRESENT:

CAROL WORSHAM, Chair.
JIM CITRANO, Vice Chair.
OLIVER BARAKAT, Board Member.
CRAIG GIBBS, Board Member.
BRAXTON GILLAM, Board Member.
GEORGE SAOUD, Board Member.

ALSO PRESENT:

LORI BOYER, Chief Executive Officer. GUY PAROLA, DIA, Operations Manager. STEVE KELLEY, DIA, Director of Development. ANTONIO POSEY, DIA, Project Manager. INA MEZINI, Strategic Initiatives Coordinator. JOHN SAWYER, Office of General Counsel.

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1 Are there any other matters to be added to 2 this agenda, Ms. Boyer? 3

MS. BOYER: No.

THE CHAIRWOMAN: Is there any old

business?

MS. BOYER: No old business, but we do have a CEO report and a development update.

THE CHAIRWOMAN: All right. We are ready for that. Thank you very much.

MS. BOYER: Ms. Mezini, do you want to start with a few pictures for the board?

MS. MEZINI: (Complies.)

MS. BOYER: The first is progress on Home2 Suites. I don't think we have a before-and-after here to show you what it looked like last month as compared to this month, but it is going up pretty quickly. I went by, actually, this morning on Park Street. And this picture is dated compared to what you see today, and there were workers all over the second floor of it this morning at about 8 clock.

Next is Lift Ev'ry Voice and Sing Park. So what you're seeing coming out of the ground is what is called the "lifted lawn" on the

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PROCEEDINGS

January 18, 2023

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2:46 p.m.

THE CHAIRWOMAN: We'll close the CRA meeting and move on to the Downtown Investment Authority meeting.

Has everyone had a chance to review the minutes? And, if so, I would like a motion.

BOARD MEMBER GILLAM: Move to approve. BOARD MEMBER CITRANO: Second.

THE CHAIRWOMAN: All in favor of the December 21, 2022, DIA board meeting minutes approval, signify by saying aye.

BOARD MEMBERS: Aye.

THE CHAIRWOMAN: Thank you.

We have one item on the consent agenda. That was Resolution 2023-01-03, which was a modification to the Kings Avenue funding. And I'd like a resolution [sic] to approve the consent agenda.

BOARD MEMBER GILLAM: Move to approve the consent agenda.

BOARD MEMBER CITRANO: Second. THE CHAIRWOMAN: All in favor?

BOARD MEMBERS: Aye.

THE CHAIRWOMAN: Thank you.

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north side of the park. So this isn't on the 1 Lee Street side; this is on the interior side. 2

> And you remember in the Walter Hood design for it, there was a water feature along there and

the name of the park is along that side, so -and it's filled with dirt on the inside, so it slopes and will slope down toward the shotgun

house that's relocated here.

We were hoping we'd have a picture of the shotgun house being relocated here. It was supposed to happen in December. The Parks Department ran into permitting issues, like developers are prone to do, and so they're waiting for the permit to be able to move the shotgun house, but it will be, hopefully, moved this month.

Next.

Emerald Trail Model Mile. So I've shown you pictures before of the sidewalk being poured. If you've been on Lee Street, what you now see is roadwork going on. So the medians are changing and the curb lines are changing. There are several blocks, actually, that are closed off right now on Lee Street. And this project is set for completion in late spring.

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So progress continues to be made on the Model 2 Mile.

Next is the Federal Reserve building, some interior pictures of the Federal Reserve building. We told you it was nearing completion, but I don't know that you've had

7 the opportunity to see any of the interior 8 pictures.

And I hope there's -- bottom right is an 9 10 exterior picture of the outside service area, a lot between Sweet Pete's and the Federal 11 12

Reserve building, which looks even better than that today, when I saw it this morning. 13

BOARD MEMBER GILLAM: Ms. Boyer, is there a tenant for that space? Can you remind us? MS. BOYER: It is primarily event space.

I have not heard if there is a specific restaurant tenant.

Mr. Kelley, have you heard of a restaurant tenant for this space?

MR. KELLEY: I have not, but I can follow 22 up with Alex on that.

23 MS. BOYER: We know they have a restaurant operator at Sweet Pete's, and I don't know if 24 they're planning on using this initially as

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catering space or -- it is designed for and envisioned that there would be, actually, a restaurant in a portion of the space.

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The Baptist Convention Center building, so around the corner on Church Street. This is giving you some interior views of that as well as the exterior connection. The bottom right is, again, that same lot between the Federal Reserve, but you can see they're quite far along in finishing the building.

Next.

Ashley Square. So this is the Blue Sky 13 properties, affordable senior housing, that has 14 had a ribbon cutting this past week. I 15 believe -- I can't remember if it's 124 or 16 17 174 units of affordable senior housing in cooperation with the Cathedral Foundation. 18

And Doro, continued progress at Doro. So 19 I think this one you can tell that work has 20 21 been done in the last month and that we are 22 moving right along.

23 And is that the last one, Ms. Mezini? 24

Oh, Pier One. So for Mr. Webb's benefit, 25 we included a picture of the crane at Pier One

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that is installing the mooring dolphins for the Orleck. So it's already on site and work is

3 aoina on.

4 And those were our photograph version of 5 an update for the month, and then I have a bit of a verbal one for you. 6

7 So I did want to share -- we know 8 Mr. Saoud is now here as an active board member. However, Mr. Hanania's appointment was 9 10 withdrawn. So some of you knew that that

12 because of work conflicts, and so there is not another appointment pending right now, so we 13

appointment had been pending. He declined

14 are a board of six, minimum quorum. And there 15 are two mayoral appointment vacancies, one City

Council appointment vacancy. 16

17 I have forwarded names to both, of potential interested parties, but if you have 18

19 others -- as you know, the board has

20 qualification requirements. So the City

21 Council appointee must be a Southbank business owner or a Southbank resident. The mayoral 22

23 appointees have several other flexible

24 openings. So we're replacing Ms. Burch and

25 we're replacing Mr. Ward. And I believe that

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one of them was either a -- one was a lawyer, one was a planner.

3 Mr. Gillam, are you in a lawyer slot? I did not look this up for the meeting. You're a 4 business owner slot? 5

BOARD MEMBER GILLAM: I got moved out because they needed a lawyer spot, so I think I'm a business owner spot.

8 MS. BOYER: So there is a lawyer spot. 9 There is a -- you know, so there are many -- so 10

11 it can be a -- in the real estate construction 12 industry, in planning, architectural, banking.

All of these qualifications could make someone 13

eligible for that position, if you know someone 14 else who might be interested. 15

So we will continue to try to fill that. 16

17 In the meantime, we greatly appreciate your participation. I'm trying not to burden you 18 19 too much with workshops and extra loads since

everybody has to be present at every meeting, 20

21 but we do -- we are going into budget season 22 and there will be a few additional meetings

23 that we have to add to our agenda.

From a budget perspective, since we just 24 25 had the Finance meeting, I'm really not going

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to talk about that other than, as far as 2 downtown maintenance goes, we have a downtown maintenance budget that, as you know, we have 3

not yet been able to deploy. 4

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I have set -- actually, Mr. Parola has been trying to set a meeting with the Public Works director for us to discuss the scope of a current bid, which I don't believe allows us to use our enhanced maintenance money. And there is another budgetary issue associated with that that may require us to transfer it, in any event.

13 So that's a longer discussion. We can 14 have another Finance meeting, but you shouldn't 15 expect to see with DIA -- deployment of DIA's 16 enhanced maintenance money any time in the next 60 or 90 days. I know that's been a 17 frustration in the development community and 18 19 wanting to see a higher level of maintenance 20 downtown, and we continue to strive to get 21 there, but we have a few process challenges to work through on that. 22

From a staffing standpoint, we have extended an offer for our marketing position.

Mr. Parola, do we have a start date?

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MR. PAROLA: We do not. We should have one by the end of the week, though.

MS. BOYER: Okay. So we do not yet have a start date.

And we have interviewed for an administrative assistant. This is Xzavier's replacement. We are going to the Mayor's Budget Review Committee next week for approval of a salary increase, which, if that is granted, then we believe that we will be able to fill that position with one of the people we interviewed.

And we are revising job descriptions for property disposition and parking strategy. And I sent those to Mr. Citrano, who volunteered to help us recruit. So we welcome that from everyone.

From a capital projects update standpoint, DE-ZYN, who is the firm that is creating the projection material that is going to be reflected on the Performing Arts Center and the fountain, has completed a study, which was really excellent work in the sense that we now know exactly what lenses we need, et cetera, to produce the right impact. And we may be coming

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back for some additional funding requests for additional projectors as a result of that.

3 Agency has developed their initial concept 4 for Shipyards West Park. The public meeting is 5 scheduled for February 8th, from 5:30 to 7:30, 6 on this and other parks, including Riverfront 7 Plaza.

8 We are still waiting for the FDEP comments with -- on the concept plan, but we will have 9 10 those -- we have a meeting scheduled with FDEP Monday at 10:00. So we're going to have a 11 12 teams meeting with them. Because this is 13 subject to the grant restriction, they are also 14 an interested party who gets to comment and tell us what we can and cannot do on the 15 Shipyards West Park space. 16

Hogan Street design, we are anticipating 60 percent design in January -- so we're running out of January for that -- and then proceed directly to design-build. This is a project for the Hogan Street segment of the Emerald Trail that was supposed to be under construction several months ago. So it's running behind, but we're hoping that we are going to go to design-build later this month.

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1 Perkins & Will. This is Riverfront Plaza. They have provided us cost estimates based on 90 percent plans. And in mid-December they drafted a phasing concept. The next steps are to refine the phasing and base bid. A meeting is scheduled for this coming Friday at 9:00 to 6 7 discuss --

So the phasing relates to the fact that, because of the American Lions building and its construction schedule and available budget, we have to build a portion of the park that we can build that we don't tear up, and then how do we gradually integrate with a future construction site where the American Lions development would ao?

So the -- half of the park, where the playground is, the flexible lawn over on the Performing Arts Center side would all be in Phase 1. And then the question is, on the Riverwalk, how much of the Riverwalk and the beer garden can be in Phase 1 versus has to interface with the parking garage on that side?

Two-way on Forsyth and Adams. We're nearing completion of the bid package. We had meetings last week on parking kiosks and other

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3 of 9 sheets Page 9 to 12 of 20 01/30/2023 06:29:20 AM

things that would be included in that bid 2

package; removing the meters, reusing meters

3 elsewhere. So, hopefully, that will be out in

the next 30 to 45 days and we will be in a 4

position to know what the prices are that 5 6 actually come in.

The shotgun houses are well underway on the construction of those.

Park Street bidding was delayed due to a JTA concern over the width of the travel lanes.

So that has posed an interesting little 11

diversion on Park Street. 12

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Liberty Street design is underway, but 13 that may be one of the things I ask you for 14 unallocated funds to increase because we are --15 it's just a restriping and a lane configuration 16 project, not moving any curbs, not converting 17 to two-way, but adding bicycle lanes marked on 18 19 it so that that gives you another north-south 20 connection through downtown, paralleling Hogan 21 Street. That's part of the Emerald Trail. The Public Works Department and the bike 22

had set aside for that in the budget.

think the costs are greater than the 100,000 we

coordinator are working on that design, but I

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1 Southbank Riverwalk enhancement. So this is additional shade, additional landscaping,

potentially additional width on the Southbank 3

Riverwalk. That's a design contract that DIA 4 entered into, and Haskell is doing the work. 5

We have an update meeting coming on that. 6

7 From a programming standpoint, banners are 8 now up in City Center, Cathedral Hill, and

Brooklyn. Additional banners are going up once 9

10 JEA repairs banner arms in the next couple of

11 weeks. And Southbank will go up as soon as --12

we have the banners, but we are waiting for new banner arms that we had to order. So as soon 13 as those come in, we will be doing those. 14

We're expecting to hear from Gary Monahan, who is the duPont employee on loan to the Parks Department, this month regarding his initial implementation of park programming, which was set to begin in the spring.

So the idea was, by January he would tell us what he's planning to do in March or April -- starting in March or April. So we're hopefully going to see a first phase of

programming start in March or April. Again, this is coming out of our BID Plan and the 25

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duPont study. 1

2 Four Seasons was approved unanimously by City Council. We are preparing for closing.

Mr. Sawyer was just telling me they're

communicating today about how quickly we can 5

get ready for closing. 6

7 The \$3.2 million sale price will require a recommendation from the board and legislation 8 for appropriation by Council as to what of 9

10 these -- which of these various projects you 11

want to apply it to.

February 8th.

We already talked about AR Polar -- or USS 12 Orleck, but we are intending to file the 13 14 USS Orleck February 8th for City Council action, and AR Polar. So both of those would 15 be going to the Mayor's Budget Review Committee 16 17 next Monday and filing with City Council

19 We also are nearing completion of all 20 documentation on MOSH. And it is possible that 21 will also be on the February 8th cycle, if

Mr. Sawyer doesn't sleep at all. 22

23 But we are -- we're very close. And so, if not, it will be going the next cycle in 24

February. So those will all be legislative and

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2 Jones Brothers, you will see the term 3 sheet likely in February. But on both Jones

Brothers and the Trio, the request that we have

received from the developer exceeds the

standard on-the-shelf programs that exist 6

within our BID Plan. 7

8 We think there may be some amenities and things in the Jones Brothers project that allow 9 10 it to satisfy the tiers analysis. I don't know 11 that Mr. Kelley has had a chance to look at 12 that yet.

I don't believe that the Trio has that 13 included in what it is currently presenting to 14 us. And so these would require City Council 15 sponsorship and City Council going beyond what 16 our plan currently contemplates on those two if 18 we are going to exceed the current plan 19 parameters.

RiversEdge has their ten-set plans for all of the parks in permitting right now. And there's a few required elements, like the kayak launch, that were left out of those plans, but we've already provided all of our comments on them.

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everybody was available, but make sure you 1 American Lions' documents are all drafted 1 2 and they're in review by the developer and, 2 change it on your calendars since all of you 3 hopefully, we're going to have their comments 3 need to be present. 4 4 back and be in MBRC by February. And we will make sure that, if we have not 5 And our only piece of pending legislation, 5 already done it, on the City posting and all of 6 other than the Northbank and Southbank 6 the public notice locations, advise of the 7 7 investment pool earnings and those financial change of date. 8 bills that I said that are being held, is the 8 THE CHAIRWOMAN: And put on your calendars 9 9 404 Julia Street/Augustine Development, which the February 8th meeting at Channel 7; is went through committees this week and will be 10 10 that -- WJCT, right? ready for Council action next week. MS. BOYER: Yes. 11 11 12 So that's kind of the update of where we 12 THE CHAIRWOMAN: If you are able to 13 are this month. 13 attend, I think it would be very beneficial. 14 Mr. Kelley. 14 So unless anyone has anything --15 MR. KELLEY: Madam Chair, I think it was BOARD MEMBER GIBBS: What time is that? 15 16 Board Member Gillam asking about restaurant 16 THE CHAIRWOMAN: Five o'clock. 17 activity. I heard from Alex, that he has three 17 All right. If nothing else, we stand 18 letters of interest, one in the 218 Church 18 adjourned. 19 Street building, which is the Florida Baptist 19 Thank you all. 20 Convention/Klutho building. Also, in the 20 (The above proceedings were adjourned at 21 Federal Reserve building and the Greenleaf 21 3:09 p.m.) 22 building. So three LOIs. 22 23 BOARD MEMBER GILLAM: That's fantastic. 23 24 24 I have another question, if I may. 25 THE CHAIRWOMAN: Yes. 25 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300 20 18 CERTIFICATE OF REPORTER 1 BOARD MEMBER GILLAM: And I wasn't -- I 2 hope I didn't miss it. Did you give us an 2 3 update on Hardwick? 4 MS. BOYER: I did not because I didn't STATE OF FLORIDA) 5 have any new information. 6 COUNTY OF DUVAL) I'll defer to Mr. Kelley. 4 What we did at a board level was, we gave 5 7 6 8 them until February to come back to us with I, Diane M. Tropia, Florida Professional 7 9 plans that include the hotel. That is part of Reporter, certify that I was authorized to and did 8 10 their current concept. So we are expecting to 9 stenographically report the foregoing proceedings and 11 hear from them and following up with them on 10 that the transcript is a true and complete record of my 12 11 stenographic notes. 13 It was simply not on the list in the sense 12 13 14 that I don't have the new plan yet. I mean, 14 15 I've seen the plan that includes the hotel, but 15 DATED this 29th day of January 2023. 16 they were going to go back and do some hard 16 17 numbers and some hard analysis on that to come 17 up with --18 18 19 THE CHAIRWOMAN: Thank you. 19 Diane M. Tropia 20 And just for clarification, our board Florida Professional Reporter 20 21 meeting is now on the 22nd, not on the 15th? 21 22 MS. BOYER: That is correct. 22 23 Mr. Saoud is unavailable on the 15th. We 23 24 moved the meeting to the 22nd. I think you all 24 25 received emails about that, and I believe 25 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300

1 4	10:10, 19:12	attend [1] - 19:13	16:4, 16:9	18:20
1	action [2] - 15:15,	AUTHORITY [1] - 1:2	Budget [2] - 10:8,	clock [1] - 3:22
1 [2] - 12:19, 12:21	17:11		15:16	close [2] - 2:3, 15:23
	active [1] - 7:8	Authority [1] - 2:5	budget [5] - 8:21,	closed [1] - 4:24
100,000 [1] - 13:24	activity [1] - 17:17	authorized [1] - 20:8 available [2] - 12:10,	8:24, 9:3, 12:10,	
10:00 [1] - 11:11	Adams [1] - 12:23	19:1	13:25	closing [2] - 15:3, 15:6
124 [1] - 6:16	add [1] - 8:23		budgetary [1] - 9:10	coming [5] - 3:24,
15th [2] - 18:21, 18:23 174 [1] - 6:17	added [1] - 3:1	Avenue [1] - 2:17 aye [3] - 2:12, 2:13,	build [4] - 11:20,	10:25, 12:6, 14:6,
174 [1] - 6.17 18 [2] - 1:6, 2:1	adding [1] - 3.1	2:24	11:25, 12:11, 12:12	14:25
10 [2] - 1.0, 2.1	additional [7] - 8:22,	2.24	building [10] - 5:3,	commencing [1] - 1:7
2	11:1, 11:2, 14:2,	В	5:5, 5:12, 6:5, 6:11,	comment [1] - 11:14
2	14:3, 14:9	Ь	12:9, 17:19, 17:20,	comments [3] - 11:8,
2022 [1] - 2:11	adjourned [2] - 19:18,	banking [1] - 8:12	17:21, 17:22	16:24, 17:3
2023 [3] - 1:6, 2:1,	19:20	banner [2] - 14:10,	Burch [1] - 7:24	Committee [2] - 10:8,
20:15	administrative [1] -	14:13	burden [1] - 8:18	15:16
2023-01-03 [1] - 2:16	10:6	banners [3] - 14:7,	business [5] - 3:5,	committees [1] -
21 [1] - 2:11	advise [1] - 19:6	14:9, 14:12	3:6, 7:21, 8:5, 8:8	17:10
218 [1] - 17:18	affordable [2] - 6:14,	Baptist [2] - 6:5, 17:19	, ,,	communicating [1] -
22nd [2] - 18:21, 18:24	6:17	BARAKAT [1] - 1:14	С	15:5
29th [1] - 20:15	agency [1] - 11:3	base [1] - 12:5		community [1] - 9:18
2:46 [2] - 1:7, 2:1	agenda [5] - 2:15,	based [1] - 12:2	calendars [2] - 19:2,	compared [2] - 3:16,
,	2:19, 2:21, 3:2, 8:23	beer [1] - 12:21	19:8	3:19
3	ago [1] - 11:23	before-and-after [1] -	cannot [1] - 11:15	complete [1] - 20:10
	Alex [2] - 5:22, 17:17	3:15	capital [1] - 10:18	completed [1] - 10:22
3.2 [1] - 15:7	allow [1] - 16:9	begin [1] - 14:19	CAROL [1] - 1:13	completion [4] - 4:25,
30 [1] - 13:4	allows [1] - 9:8	behind [1] - 11:24	catering [1] - 6:1	5:6, 12:24, 15:19
303 [1] - 1:8	ALSO [1] - 1:17	beneficial [1] - 19:13	Cathedral [2] - 6:18,	Complies [1] - 3:12
3:09 [1] - 19:21	amenities [1] - 16:8	benefit [1] - 6:24	14:8	concept [4] - 11:3,
	American [3] - 12:9,	better [1] - 5:12	Center [4] - 6:5, 10:21,	11:9, 12:4, 18:10
4	12:14, 17:1	between [2] - 5:11, 6:9	12:18, 14:8	concern [1] - 13:10
	analysis [2] - 16:10,	beyond [1] - 16:16	CEO [1] - 3:7	configuration [1] -
404 [1] - 17:9	18:17	bicycle [1] - 13:18	CERTIFICATE [1] -	13:16
45 [1] - 13:4	anticipating [1] -	bid [4] - 9:8, 12:5,	20:1	conflicts [1] - 7:12
	11:17	12:24, 13:1	certify [1] - 20:8	connection [2] - 6:8,
5	ANTONIO [1] - 1:19	BID [2] - 14:25, 16:7	cetera [1] - 10:24	13:20
5:30 [1] - 11:5	apply [1] - 15:11	bidding [1] - 13:9	Chair [3] - 1:13, 1:13,	consent [3] - 2:15,
3.30 [i] - 11.3	appointee [1] - 7:21	bike [1] - 13:22	17:15	2:19, 2:21
6	appointees [1] - 7:23	bills [1] - 17:8	CHAIRWOMAN [12] -	construction [5] -
	appointment [5] - 7:9,	bit [1] - 7:5	2:3, 2:10, 2:14, 2:23, 2:25, 3:4, 3:8, 17:25,	8:11, 11:23, 12:10,
60 [2] - 9:17, 11:18	7:11, 7:13, 7:15,	blocks [1] - 4:23	18:19, 19:8, 19:12,	12:13, 13:8
	7:16	Blue [1] - 6:13	19:16	contemplates [1] - 16:17
7	appreciate [1] - 8:17	board [8] - 2:11, 3:11,	challenges [1] - 9:21	
	appropriation [1] -	7:8, 7:14, 7:19, 15:8,	chance [2] - 2:6, 16:11	continue [2] - 8:16, 9:20
7 [1] - 19:9	15:9	18:7, 18:20	change [2] - 19:2,	continued [1] - 6:19
7:30 [1] - 11:5	approval [2] - 2:12,	BOARD [13] - 1:3,	19:7	continues [1] - 5:1
<u> </u>	10:8	1:12, 2:8, 2:9, 2:13, 2:20, 2:22, 2:24,	changing [2] - 4:22	contract [1] - 14:4
8	approve [3] - 2:8, 2:18, 2:20	5:14, 8:6, 17:23,	Channel [1] - 19:9	Convention [1] - 6:5
0 2.00	2.10, 2.20 approved [1] - 15:2	18:1, 19:15	Chief [1] - 1:18	Convention/Klutho
8 [1] - 3:22	April [3] - 14:22, 14:24	Board [5] - 1:14, 1:14,	Church [2] - 6:6,	[1] - 17:20
8th [5] - 11:5, 15:14,	AR [2] - 15:12, 15:15	1:15, 1:15, 17:16	17:18	converting [1] - 13:17
15:18, 15:21, 19:9	architectural [1] - 8:12	bottom [2] - 5:9, 6:8	CITRANO [3] - 1:13,	cooperation [1] - 6:18
_	area [1] - 5:10	Boyer [2] - 3:2, 5:14	2:9, 2:22	Coordinator [1] - 1:20
9	arms [2] - 14:10, 14:13	BOYER [12] - 1:18,	Citrano [1] - 10:15	coordinator [1] -
90 [2] - 9:17, 12:3	Arts [2] - 10:21, 12:18	3:3, 3:6, 3:10, 3:13,	City [9] - 7:15, 7:20,	13:23
9:00 [1] - 12:6	Ashley [1] - 6:13	5:16, 5:23, 8:9, 10:3,	14:8, 15:3, 15:14,	corner [1] - 6:6
0.00 [1] 12.0	aside [1] - 13:25	18:4, 18:22, 19:11	15:17, 16:15, 16:16,	correct [1] - 18:22
Α	assistant [1] - 10:6	BRAXTON [1] - 1:15	19:5	cost [1] - 12:2
^	associated [1] - 9:10	Brooklyn [1] - 14:9	CITY [1] - 1:1	costs [1] - 13:24
able [4] - 4:14, 9:4,		Brothers [3] - 16:2,	clarification [1] -	Council [9] - 7:16,
	I zM Tronia⊢Inc Da		■ I1611	

7:21. 15:3. 15:9. 15:14, 15:17, 16:15, 16:16, 17:11 Counsel [1] - 1:20 **COUNTY** [1] - 20:4 couple [1] - 14:10 CRA [1] - 2:3 **CRAIG** [1] - 1:14 crane [1] - 6:25 creating [1] - 10:19 curb [1] - 4:22 curbs [1] - 13:17 current [3] - 9:8, 16:18, 18:10 cutting [1] - 6:15 cycle [2] - 15:21, 15:24

D

date [3] - 9:25, 10:4, 19.7 **DATED** [1] - 20:15 dated [1] - 3:19 days [2] - 9:17, 13:4 **DE** [1] - 10:19 **DE-ZYN** [1] - 10:19 **December** [3] - 2:11, 4:11, 12:3 declined [1] - 7:11 defer [1] - 18:6 delayed [1] - 13:9 **Department** [3] - 4:12, 13:22, 14:17 deploy [1] - 9:4 deployment [1] - 9:15 descriptions [1] -10.13 design [8] - 4:3, 11:17, 11:18, 11:20, 11:25, 13:13, 13:23, 14:4 design-build [2] -11:20, 11:25 designed [1] - 6:1 developed [1] - 11:3 developer [2] - 16:5, 17:2 **developers** [1] - 4:13 Development [2] -1:19, 17:9 development [3] - 3:7, 9:18, 12:14 **DIA** [6] - 1:18, 1:19, 1:19, 2:11, 9:15, 14:4 **DIA's** [1] - 9:15 **Diane** [3] - 1:9, 20:7, 20:19

directly [1] - 11:20

Director [1] - 1:19 director [1] - 9:7 dirt [1] - 4:6 discuss [2] - 9:7, 12:7 **discussion** [1] - 9:13 **disposition** [1] - 10:14 diversion [1] - 13:12 documentation [1] documents [1] - 17:1 dolphins [1] - 7:1 done [2] - 6:21, 19:5 Doro [2] - 6:19 down [1] - 4:7 **DOWNTOWN** [1] - 1:2 downtown [4] - 9:2, 9:20, 13:20 **Downtown** [1] - 2:4 drafted [2] - 12:4, 17:1 due [1] - 13:9 duPont [2] - 14:16, 15:1 **DUVAL** [1] - 20:4

Ε

earnings [1] - 17:7 either [1] - 8:1 elements [1] - 16:22 eligible [1] - 8:14 **elsewhere** [1] - 13:3 emails [1] - 18:25 Emerald [3] - 4:18, 11:22, 13:21 employee [1] - 14:16 end [1] - 10:2 enhanced [2] - 9:9, 9:16 enhancement [1] -14:1 entered [1] - 14:5 envisioned [1] - 6:2 estate [1] - 8:11 estimates [1] - 12:2 et [1] - 10:24 Ev'ry [1] - 3:23 event [2] - 5:16, 9:12 exactly [1] - 10:24 exceed [1] - 16:18 **exceeds** [1] - 16:5 excellent [1] - 10:23 Executive [1] - 1:18 exist [1] - 16:6 expect [1] - 9:15 expecting [2] - 14:15, 18:10 extended [1] - 9:24 **exterior** [2] - 5:10, 6:8 extra [1] - 8:19

F

fantastic [1] - 17:23

favor [2] - 2:10, 2:23

FDEP [2] - 11:8, 11:10

far [2] - 6:10, 9:1

fact [1] - 12:8

feature [1] - 4:4 February [9] - 11:5, 15:14, 15:18, 15:21, 15:25, 16:3, 17:4, 18:8, 19:9 Federal [5] - 5:3, 5:4, 5:11, 6:9, 17:21 few [4] - 3:11, 8:22, 9:21, 16:22 file [1] - 15:13 filing [1] - 15:17 fill [2] - 8:16, 10:11 filled [1] - 4:6 Finance [2] - 8:25, 9.14 financial [1] - 17:7 finishing [1] - 6:11 firm [1] - 10:19 first [2] - 3:13, 14:23 five [1] - 19:16 flexible [2] - 7:23, 12:17 floor [1] - 3:21 Florida [5] - 1:9, 1:10, 17:19, 20:7, 20:19 **FLORIDA** [1] - 20:3 follow [1] - 5:21 following [1] - 18:11 foregoing [1] - 20:9 Forsyth [1] - 12:23 forwarded [1] - 7:17 **Foundation** [1] - 6:18 fountain [1] - 10:22 four [1] - 15:2

G

FPR [1] - 1:9

11:1

Friday [1] - 12:6

frustration [1] - 9:18

funding [2] - 2:17,

funds [1] - 13:15

future [1] - 12:13

garage [1] - 12:22 garden [1] - 12:21 Gary [1] - 14:15 General [1] - 1:20 GEORGE [1] - 1:15 GIBBS [2] - 1:14, 19:15 Gillam [2] - 8:3, 17:16 2:8, 2:20, 5:14, 8:6, 17:23, 18:1 gradually [1] - 12:13 grant [1] - 11:13

GILLAM [7] - 1:15,

grant [1] - 11:13 granted [1] - 10:10 greater [1] - 13:24 greatly [1] - 8:17 Greenleaf [1] - 17:21 ground [1] - 3:24 GUY [1] - 1:18

Н

half [1] - 12:16 Hanania's [1] - 7:9 hard [2] - 18:16, 18:17 Hardwick [1] - 18:3 Haskell [1] - 14:5 hear [2] - 14:15, 18:11 heard [3] - 5:17, 5:19, 17:17 held [2] - 1:6, 17:8 help [1] - 10:16 higher [1] - 9:19 Hill [1] - 14:8 Hogan [3] - 11:17, 11:21, 13:20 Home2 [1] - 3:13 Hood [1] - 4:3 hope [2] - 5:9, 18:2 hopefully [4] - 4:15, 13:3, 14:23, 17:3 hoping [2] - 4:9, 11:24 hotel [2] - 18:9, 18:15 house [3] - 4:8, 4:10, 4:15 houses [1] - 13:7 housing [2] - 6:14, 6:17

idea [1] - 14:20

impact [1] - 10:25 implementation [1] -14:18 INA [1] - 1:20 include [1] - 18:9 included [3] - 6:25, 13:1, 16:14 includes [1] - 18:15 including [1] - 11:6 increase [2] - 10:9, 13:15 industry [1] - 8:12 information [1] - 18:5 initial [2] - 11:3, 14:17 Initiatives [1] - 1:20 inside [1] - 4:6

installing [1] - 7:1 integrate [1] - 12:13 intending [1] - 15:13 interest [1] - 17:18 interested [3] - 7:18, 8:15, 11:14 interesting [1] - 13:11 interface [1] - 12:22 interior [4] - 4:2, 5:4, 5:7, 6:7 interviewed [2] - 10:5, 10:12 Investment [1] - 2:4 investment [1] - 17:7 **INVESTMENT** [1] - 1:2 issue [1] - 9:10 issues [1] - 4:12 item [1] - 2:15

J

JACKSONVILLE [1] 1:1

Jacksonville [2] - 1:7,
1:9

January [6] - 1:6, 2:1,
11:18, 11:19, 14:20,
20:15

JEA [1] - 14:10

JIM [1] - 1:13
job [1] - 10:13

JOHN [1] - 1:20

Jones [3] - 16:2, 16:3,
16:9

JTA [1] - 13:10

Κ

Julia [1] - 17:9

kayak [1] - 16:22 Kelley [4] - 5:19, 16:11, 17:14, 18:6 KELLEY [3] - 1:19, 5:21, 17:15 kind [1] - 17:12 Kings [1] - 2:17 kiosks [1] - 12:25

L

landscaping [1] - 14:2 lane [1] - 13:16 lanes [2] - 13:10, 13:18 Large [1] - 1:10 last [4] - 3:16, 6:21, 6:23, 12:25 late [1] - 4:25 launch [1] - 16:23 Laura [1] - 1:8

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lawn [2] - 3:25, 12:17 lawyer [4] - 8:1, 8:3, 8:7, 8:9 Lee [3] - 4:2, 4:20, 4:24 left [1] - 16:23 legislation [2] - 15:8, 17:5 legislative [1] - 15:25 lenses [1] - 10:24 letters [1] - 17:18 level [2] - 9:19, 18:7 Liberty [1] - 13:13 **Library** [1] - 1:8 Lift [1] - 3:23 lifted [1] - 3:25 likely [1] - 16:3 lines [1] - 4:22 Lions [2] - 12:9, 12:14 Lions' [1] - 17:1 list [1] - 18:13 loads [1] - 8:19 loan [1] - 14:16 locations [1] - 19:6 LOIs [1] - 17:22 look [2] - 8:4, 16:11 looked [1] - 3:16 looks [1] - 5:12 LORI [1] - 1:18

М

Madam [1] - 17:15 maintenance [5] - 9:2, 9:3, 9:9, 9:16, 9:19 Manager [2] - 1:18, 1:19 March [3] - 14:21, 14:22, 14:24 marked [1] - 13:18 marketing [1] - 9:24 material [1] - 10:20 matters [1] - 3:1 Mayor's [2] - 10:7, 15:16 mayoral [2] - 7:15, 7:22 MBRC [1] - 17:4 mean [1] - 18:14 meantime [1] - 8:17 medians [1] - 4:21 **MEETING** [1] - 1:3 meeting [16] - 2:4, 2:5, 2:11, 8:4, 8:20, 8:25, 9:6, 9:14, 11:4, 11:10, 11:12, 12:5, 14:6, 18:21, 18:24, 19:9 meetings [2] - 8:22, 12:25

19:15 MEMBERS [3] - 1:12, 2:13, 2:24 meters [2] - 13:2 MEZINI [2] - 1:20, 3:12 Mezini [2] - 3:10, 6:23 mid [1] - 12:3 mid-December [1] -12:3 might [1] - 8:15 Mile [2] - 4:18, 5:2 million [1] - 15:7 minimum [1] - 7:14 minutes [2] - 2:7, 2:11 miss [1] - 18:2 Model [2] - 4:18, 5:1 modification [1] - 2:17 Monahan [1] - 14:15 Monday [2] - 11:11, 15:17 money [2] - 9:9, 9:16 month [8] - 3:16, 3:17, 4:16, 6:21, 7:5, 11:25, 14:17, 17:13 months [1] - 11:23 mooring [1] - 7:1 morning [3] - 3:18, 3:21, 5:13 MOSH [1] - 15:20 motion [1] - 2:7 move [4] - 2:4, 2:8, 2:20, 4:14 moved [3] - 4:15, 8:6, 18:24 moving [2] - 6:22, 13:17 MR [3] - 5:21, 10:1, 17:15 **MS** [12] - 3:3, 3:6, 3:10, 3:12, 3:13, 5:16, 5:23, 8:9, 10:3, 18:4, 18:22, 19:11 Multipurpose [1] - 1:8 must [1] - 7:21

Ν

name [1] - 4:5

names [1] - 7:17

nearing [3] - 5:5,

12:24, 15:19

needed [1] - 8:7

need [2] - 10:24, 19:3

member [1] - 7:9

Member [5] - 1:14,

1:14, 1:15, 1:15,

MEMBER [9] - 2:8,

8:6, 17:23, 18:1,

2:9, 2:20, 2:22, 5:14,

17:16

north [2] - 4:1, 13:19 north-south [1] -13:19 Northbank [1] - 17:6 Notary [1] - 1:10 notes [1] - 20:11 nothing [1] - 19:17 notice [1] - 19:6 numbers [1] - 18:17 0 o'clock [1] - 19:16 OF [4] - 1:1, 20:1, 20:3, 20:4 offer [1] - 9:24 Office [1] - 1:20 Officer [1] - 1:18 **old** [2] - 3:4, 3:6 **OLIVER** [1] - 1:14 on-the-shelf [1] - 16:6 once [1] - 14:9 One [2] - 6:24, 6:25 one [12] - 2:15, 6:20, 6:23, 7:6, 7:15, 8:1, 8:2, 10:2, 10:11, 13:14, 17:18 openings [1] - 7:24 **Operations** [1] - 1:18 operator [1] - 5:24 opportunity [1] - 5:7 order [1] - 14:13 Orleck [3] - 7:2, 15:13, 15:14 outside [1] - 5:10 owner [3] - 7:22, 8:5, Ρ p.m [3] - 1:7, 2:1,

new [3] - 14:12, 18:5,

next [13] - 3:23, 4:17,

10:8, 12:4, 13:4,

5:3, 6:4, 6:12, 9:16,

14:10, 15:17, 15:24,

18:14

17:11

North [1] - 1:8

p.m [3] - 1:7, 2:1, 19:21 package [2] - 12:24, 13:2 paralleling [1] - 13:20 parameters [1] - 16:19 Park [6] - 3:18, 3:23, 11:4, 11:16, 13:9, 13:12 park [5] - 4:1, 4:5, 12:11, 12:16, 14:18 parking [3] - 10:14,

12:22, 12:25 parks [2] - 11:6, 16:21 Parks [2] - 4:11, 14:16 **Parola** [2] - 9:5, 9:25 **PAROLA** [2] - 1:18, 10:1 part [2] - 13:21, 18:9 participation [1] -8:18 parties [1] - 7:18 party [1] - 11:14 past [1] - 6:15 pending [3] - 7:11, 7:13, 17:5 people [1] - 10:11 percent [2] - 11:18, 12:3 Performing [2] -10:21, 12:18 Perkins [1] - 12:1 permit [1] - 4:14 permitting [2] - 4:12, 16:21 perspective [1] - 8:24 **Pete's** [2] - 5:11, 5:24 phase [1] - 14:23 Phase [2] - 12:19, 12:21 phasing [3] - 12:4, 12:5, 12:8 photograph [1] - 7:4 picture [4] - 3:19, 4:9, 5:10, 6:25 pictures [4] - 3:11, 4:19, 5:4, 5:8 piece [1] - 17:5 Pier [2] - 6:24, 6:25 Plan [2] - 14:25, 16:7 plan [5] - 11:9, 16:17, 16:18, 18:14, 18:15 planner [1] - 8:2 planning [3] - 5:25, 8:12, 14:21 plans [4] - 12:3, 16:20, 16:23, 18:9 playground [1] -12:17 Plaza [2] - 11:7, 12:1 Polar [2] - 15:12, 15:15 pool [1] - 17:7 portion [2] - 6:3, 12:11 posed [1] - 13:11 POSEY [1] - 1:19 position [4] - 8:14,

9:24, 10:11, 13:5

possible [1] - 15:20

posting [1] - 19:5

potential [1] - 7:18

potentially [1] - 14:3 poured [1] - 4:20 preparing [1] - 15:3 present [2] - 8:20, 19:3 **PRESENT** [2] - 1:12, 1:17 presenting [1] - 16:14 pretty [1] - 3:17 price [1] - 15:7 prices [1] - 13:5 primarily [1] - 5:16 proceed [1] - 11:20 Proceedings [1] - 1:6 proceedings [2] -19:20, 20:9 process [1] - 9:21 produce [1] - 10:25 Professional [2] -20:7, 20:19 programming [3] -14:7, 14:18, 14:24 programs [1] - 16:6 progress [3] - 3:13, 5:1, 6:19 project [4] - 4:25, 11:21, 13:17, 16:9 Project [1] - 1:19 projection [1] - 10:20 projectors [1] - 11:2 projects [2] - 10:18, 15:10 prone [1] - 4:13 properties [1] - 6:14 property [1] - 10:14 provided [2] - 12:2, 16:24 public [2] - 11:4, 19:6 Public [3] - 1:10, 9:6, Public/Main [1] - 1:7 **put** [1] - 19:8

Q

qualification [1] - 7:20 qualifications [1] -8:13 quickly [2] - 3:17, 15:5 quite [1] - 6:10 quorum [1] - 7:14

R

ran [1] - 4:12 ready [3] - 3:8, 15:6, 17:11 reall [1] - 8:11 really [2] - 8:25, 10:23 received [2] - 16:5,

Diang M. Tropia', Inc., Post Office Box' 2375', Jacksonvillg', FL 32203•

18:25	S	soon [2] - 14:11,	3:8, 17:25, 18
recommendation [1] -		14:13	19:8, 19:12, 1
15:8	salary [1] - 10:9	south [1] - 13:19	three [2] - 17:17
record [1] - 20:10	sale [1] - 15:7	Southbank [6] - 7:21,	17:22
recruit [1] - 10:16	SAOUD [1] - 1:15	7:22, 14:1, 14:3,	tiers [1] - 16:10
refine [1] - 12:5	Saoud [2] - 7:8, 18:23	14:11, 17:6	today [3] - 3:20,
reflected [1] - 10:21	satisfy [1] - 16:10	space [6] - 5:15, 5:16,	15:5
regarding [1] - 14:17	saw [1] - 5:13	5:20, 6:1, 6:3, 11:16	toward [1] - 4:7
relates [1] - 12:8	Sawyer [2] - 15:4,	specific [1] - 5:17	Trail [3] - 4:18, 1
relocated [2] - 4:8,	15:22	sponsorship [1] -	13:21
4:10	SAWYER [1] - 1:20	16:16	transcript [1] - 2
remember [2] - 4:3,	schedule [1] - 12:10	spot [3] - 8:7, 8:8, 8:9	transfer [1] - 9:1
6:16	scheduled [3] - 11:5,	spring [2] - 4:25,	travel [1] - 13:10
remind [1] - 5:15	11:10, 12:6	14:19	Trio [2] - 16:4, 1
removing [1] - 13:2	scope [1] - 9:7	Square [1] - 6:13	Tropia [3] - 1:9,
repairs [1] - 14:10	season [1] - 8:21	staffing [1] - 9:23	20:19
replacement [1] - 10:7	Seasons [1] - 15:2	stand [1] - 19:17	true [1] - 20:10
replacing [2] - 7:24,	second [3] - 2:9, 2:22,	standard [1] - 16:6	try [1] - 8:16
7:25	3:21	standpoint [3] - 9:23,	trying [2] - 8:18,
report [2] - 3:7, 20:9	see [8] - 3:20, 4:21,	10:18, 14:7	two [4] - 7:15, 12
REPORTER [1] - 20:1	5:7, 6:10, 9:15, 9:19,	start [4] - 3:11, 9:25,	13:18, 16:17
Reporter [2] - 20:8,	14:23, 16:2	10:4, 14:24	two-way [2] - 12
20:19	seeing [1] - 3:24	starting [1] - 14:22	13:18
request [1] - 16:4	segment [1] - 11:21	STATE [1] - 20:3	
requests [1] - 11:1	senior [2] - 6:14, 6:17	State [1] - 1:10	U
require [3] - 9:11,	sense [2] - 10:23,	stenographic [1] -	
15:7, 16:15	18:13	20:11	unallocated [1]
required [1] - 16:22	sent [1] - 10:15	stenographically [1] -	13:15
requirements [1] -	service [1] - 5:10	20:9	unanimously [1
7:20	set [6] - 4:25, 9:5, 9:6,	steps [1] - 12:4	15:2
Reserve [5] - 5:3, 5:4,	13:25, 14:19, 16:20	STEVE [1] - 1:19	unavailable [1]
5:12, 6:10, 17:21	several [3] - 4:23,	still [1] - 11:8	18:23
resident [1] - 7:22		Strategic [1] - 1:20	under [1] - 11:22
Resolution [1] - 2:16	7:23, 11:23	strategy [1] - 10:14	underway [2] - 1
resolution [1] - 2:18	shade [1] - 14:2	Street [13] - 1:8, 3:18,	13:13
restaurant [5] - 5:18,	share [1] - 7:7	4:2, 4:20, 4:24, 6:6,	units [1] - 6:17
,	sheet [1] - 16:3	11:17, 11:21, 13:9,	unless [1] - 19:1
5:19, 5:23, 6:3,	shelf [1] - 16:6	13:12, 13:13, 13:21,	up [9] - 3:17, 5:2
17:16	Shipyards [2] - 11:4,	17:19	12:12, 14:8, 1
restriction [1] - 11:13	11:16		14:11, 18:11,
restriping [1] - 13:16	shotgun [4] - 4:7,	Street/Augustine [1] -	update [6] - 3:7,
result [1] - 11:2	4:10, 4:15, 13:7	17:9	10:18, 14:6, 1
reusing [1] - 13:2	show [1] - 3:15	strive [1] - 9:20	18:3
Review [2] - 10:8,	shown [1] - 4:18	study [2] - 10:22, 15:1	USS [2] - 15:12,
15:16	sic [1] - 2:18	subject [1] - 11:13	[2] - 13.12,
review [2] - 2:6, 17:2	side [6] - 4:1, 4:2, 4:5,	Suites [1] - 3:14	17
revising [1] - 10:13	12:18, 12:22	supposed [2] - 4:11,	V
ribbon [1] - 6:15	sidewalk [1] - 4:19	11:22	vacancies [1] -
Riverfront [2] - 11:6,	signify [1] - 2:12	Sweet [2] - 5:11, 5:24	vacancy [1] - 7:
12:1	simply [1] - 18:13	_	
RiversEdge [1] -	Sing [1] - 3:23	T	various [1] - 15: verbal [1] - 7:6
16:20	site [2] - 7:2, 12:14		
Riverwalk [4] - 12:20,	six [1] - 7:14	teams [1] - 11:12	version [1] - 7:4
14:1, 14:4	Sky [1] - 6:13	tear [1] - 12:12	versus [1] - 12:2
roadwork [1] - 4:21	sleep [1] - 15:22	ten [1] - 16:20	Vice [1] - 1:13
Room [1] - 1:8	slope [1] - 4:7	ten-set [1] - 16:20	views [1] - 6:7
running [2] - 11:19,	slopes [1] - 4:7	tenant [3] - 5:15, 5:18,	Voice [1] - 3:23
11:24	slot [2] - 8:3, 8:5	5:20	volunteered [1]
	someone [2] - 8:13,	term [1] - 16:2	10:15
	8:14	THE [12] - 2:3, 2:10,	
		2:14, 2:23, 2:25, 3:4,	

3:8, 17:25, 18:19, 19:8, 19:12, 19:16 three [2] - 17:17, 17:22 tiers [1] - 16:10 today [3] - 3:20, 5:13, 15:5 toward [1] - 4:7 **Trail** [3] - 4:18, 11:22, 13:21 transcript [1] - 20:10 transfer [1] - 9:11 travel [1] - 13:10 **Trio** [2] - 16:4, 16:13 Tropia [3] - 1:9, 20:7, 20:19 true [1] - 20:10 try [1] - 8:16 trying [2] - 8:18, 9:6 two [4] - 7:15, 12:23, 13:18, 16:17 two-way [2] - 12:23, 13:18 U unallocated [1] -13:15 unanimously [1] -15:2

unavailable [1] -18:23 under [1] - 11:22 underway [2] - 13:7,

unless [1] - 19:14 **up** [9] - 3:17, 5:22, 8:4, 12:12, 14:8, 14:9, 14:11, 18:11, 18:18 update [6] - 3:7, 7:5, 10:18, 14:6, 17:12,

USS [2] - 15:12, 15:14

W waiting [3] - 4:14, 11:8, 14:12 Walter [1] - 4:3 ward [1] - 7:25 water [1] - 4:4 Webb's [1] - 6:24 Wednesday [1] - 1:6 week [6] - 6:15, 10:2, 10:8, 12:25, 17:10, 17:11 weeks [1] - 14:11 welcome [1] - 10:16 West [2] - 11:4, 11:16 width [2] - 13:10, 14:3 withdrawn [1] - 7:10 **WJCT** [1] - 19:10 workers [1] - 3:20 Works [2] - 9:7, 13:22 workshops [1] - 8:19 **WORSHAM** [1] - 1:13

Xzavier's [1] - 10:6

Ζ

X

ZYN [1] - 10:19

vacancies [1] - 7:15 vacancy [1] - 7:16 various [1] - 15:10 verbal [1] - 7:6 version [1] - 7:4 versus [1] - 12:21 Vice [1] - 1:13 views [1] - 6:7 Voice [1] - 3:23 volunteered [1] -10:15

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